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IN VOLUNTARY DISSOLUTION OF CLOSE CORPORATIONS FOR MISTREATMENT OF MINORITY SHAREHOLDERS

Protection of minority shareholders\(^1\) in close corporations\(^2\) is a vital concern. Although owners of a minority interest in any business enterprise stand in an inferior position to the majority, the minority share-
holder in a close corporation is left with few options when he is
dissatisfied with corporate management\(^3\) or is the subject of exploita-
tion\(^4\) or oppression\(^5\) by the controlling faction.

critical analysis of close corporation legislation, see Karjala, *A Second Look at Special Close Cor-

Most recently, the American Bar Association Committee on Corporate Laws approved a sup-
plement to the MBCA for close corporations. ABA Comm. on Corporate Laws, *Proposed Statu-
tory Close Corporation Supplement to the Model Business Corporation Act*, 31 Bus. Law. 269
(1981). Section 16 of the proposal deals with judicial power to dissolve corporations for minority
mistreatment, which is the subject matter of this Note. *Id.* at 300.

3. For examples of cases in which the minority shareholder was dissatisfied with the man-
agement of the corporation, see Rowland v. Rowland, 102 Idaho 534, 633 P.2d 599 (1981) (plain-
tiff claimed that defendant followed illegal corporate procedures at meetings, entered transactions
without corporate purpose, and operated corporation unprofitably); Polikoff v. Dole & Clark
Bldg. Corp., 37 Ill. App. 2d 29, 184 N.E.2d 792 (1962) (defendant allegedly spent $60,000 on
rehabilitation of corporation's major asset when good possibility that mortgage on property would
be foreclosed); *In re Villa Maria, Inc.* v. Mondati, 312 N.W.2d 921 (Minn. 1981) (plaintiff com-
plained that defendant controlled corporation without regarding plaintiff's interest, held no an-
nual meetings, and caused the corporation to buy defendant's own land); Fix v. Fix Material Co.,
538 S.W.2d 351 (Mo. Ct. App. 1976) (defendants allegedly voted themselves 20 year employment
contracts and wage increases and sold corporate assets); White and *P & W Oil Co.* v. Perkins, 213
Va. 129, 189 S.E.2d 315 (1972) (plaintiff complained when defendant ordered expensive equip-
ment for corporation when corporation financially unstable).

4. For a discussion of exploitation by majority shareholders, see Hetherington & Dooley,
supra note 1, at 5.

5. For examples of cases in which the minority shareholder claimed that he was subjected to
the oppressive acts of controlling shareholders, see Gidwitz v. Lanzit Corrugated Box Co., 20 III.
2d 208, 170 N.E.2d 131 (1960) (plaintiff claimed that defendant, without board approval, organ-
ized another corporation with the defendant-corporation's funds, made deductions from the plain-
tiff's salary, borrowed large amounts of money for the corporation, and failed to consult with
other directors and officers on corporate policy for ten years); Notzke v. Art Gallery, Inc., 84 Ill.
App. 3d 294, 405 N.E.2d 839 (1980) (defendants allegedly conspired against plaintiff; wrongfully
accused him of theft, and barred him from the corporate business); Compton v. Paul K. Harding
Realty Co., 6 III. App. 3d 488, 285 N.E.2d 574 (1972) (defendant allegedly failed to call board of
director meetings or consult with minority shareholders regarding management decisions and re-
ponded to minority requests with arrogance and indifference); Ross v. 311 North Central Ave.
Bldg. Corp., 130 Ill. App. 2d 336, 264 N.E.2d 406 (1970) (plaintiff claimed that defendant bor-
rrowed corporate funds for his own corporation without plaintiff's assent or knowledge, telling
plaintiff the money was for a second mortgage that the defendant never produced); Skierka v.
Skierka Bros., ___ Mont. ___, 629 P.2d 214 (1981) (plaintiff-widow complained that defendant eval-
uated plaintiff's deceased husband's shares at less than defendant's shares, giving defendant cor-
porate control which he exercised to the exclusion of plaintiff); Exadaktilos v. Cinnaminson
Realty Co., 167 N.J. Super. 141, 400 A.2d 554 (Law. Div. 1979) (plaintiff brought action when
defendant discharged plaintiff as corporate employee), *aff'd*, 173 N.J. Super. 559 (App. Div. 1980);
*In re Application of Topper*, 107 Misc. 2d 25, 433 N.Y.S.2d 359 (Sup. Ct., Special Term 1980)
(plaintiff claimed that defendant acted oppressively by discharging plaintiff as corporate em-
ployee, terminating his salary, removing him as officer and cosignatory at bank, and by changing
locks on corporate offices to deny plaintiff access); Baylor v. Beverly Book Co., 216 Va. 22, 216
S.E.2d 18 (1975) (plaintiff alleged that defendant failed to hold shareholder and director meetings,
A disgruntled shareholder in a publicly held corporation can easily withdraw his investment by selling his stock.6 This remedy is rarely available to the close corporation minority shareholder, however, because investors are seldom willing to purchase less than a controlling interest in a close corporation.7 In addition, because majority shareholders already maintain control of the corporation, they have little to gain from buying out the minority shareholder. As a result, controlling shareholders typically make a "take it or leave it" offer to the minority that is substantially lower than the market value of the minority interest.

Unlike a partner in a partnership,8 a minority shareholder has no refused to follow accepted corporate procedures, and made interest-free loans to self while corporation borrowed with interest; White and P & W Oil Co. v. Perkins, 213 Va. 129, 189 S.E.2d 315 (1972) (plaintiff complained when defendant refused to pay defendant dividends, causing plaintiff to pay taxes under subchapter S for money he was not receiving, and when defendant removed plaintiff as officer but increased number of board members to include defendant's wife, son, and attorney). See generally Hetherington & Dooley, supra note 1; Pachman, Divorce Corporate Style: Dissension, Oppression and Commercial Morality, 10 SETON HALL L. REV. 315 (1979); Comment, Relief to Oppressed Minorities in Close Corporations: Partnership Precepts and Related Considerations, supra note 2; Comment, Oppression as a Statutory Ground for Corporate Dissolution, 1965 DUKE L.J. 128; Comment, Opposition of Minority Shareholders: A Proposed Model and Suggested Remedies, supra note 2.


8. The similarity of situation, common interests and expectations, and necessity for true cooperation among owners causes some courts and commentators to consider the close corporation more similar to a partnership than a corporation. See, e.g., Donahue v. Rodd Electrotype Co., 367 Mass. 578, 586-87, 328 N.E.2d 505, 512 (1975); Exadaktilos v. Cinnaminson Realty Co., 167 N.J. Super. 141, 153, 400 A.2d 554, 560 (Law Div. 1979), aff'd, 173 N.J. Super. 559 (App. Div. 1980); In re Application of Topper, 107 Misc. 2d 25, 32-33, 433 N.Y.S.2d 359, 364-65 (Sup. Ct., Special Term 1980); Hornstein, A Remedy for Corporate Abuse—Judicial Power to Wind Up a Corporation at the Suit of a Minority Stockholder, 40 COLUM. L. REV. 220, 250 (1940); Note, Minority Dissolution of the Close Corporation, 35 GEO. WASH. L. REV. 1068, 1068 (1967); Comment, Relief to Oppressed Minorities in Close Corporations: Partnership Precepts and Related Considerations, supra note 2, at 411-13; Comment, Oppression as a Statutory Ground for Corporate
right to dissolve the firm by the mere withdrawal of his interest. Absent state or judicial intervention, corporate dissolution occurs only by written consent of all shareholders. Thus, the close corporation minority shareholder can be trapped in a frustrating situation.

Once attempts to reconcile differences have failed, filing for involuntary dissolution may be the minority shareholder's only defense against mistreatment by the majority. A minority shareholder may seek to protect his investment through actual dissolution, receiving his

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10. See infra notes 57-72 & 134-56 and accompanying text. Section 94 of the MBCA provides in part:

A corporation may be dissolved involuntarily . . . by the Attorney General when

. . .

(a) The corporation has failed to file its annual report . . . or has failed to pay its franchise tax on or before the first day of August . . . ; or

(c) The corporation has failed for thirty days after change of its registered office or registered agent to file . . . a statement of such change.

MODEL BUSINESS CORP. ACT § 94 (1980 version). Over 36 states have adopted or patterned their corporation statutes after the Model Act. See generally R. Hamilton, supra note 9, at 56.

11. See infra notes 26-56, 59-68, 75-133, 144-48 & 154-56 and accompanying text. See also infra note 70.


15. Involuntary dissolution refers to mandatory dissolution by court order rather than voluntarily requested dissolution by a majority of corporate shareholders. See infra note 20 and accompanying text.

16. The general term "mistreatment" serves to encompass all majority acts that leave minor-
share of corporate assets, or he may strategically initiate a dissolution suit to pressure the majority into either ceasing oppressive practices or buying the minority interest at a reasonable price.

All states presently recognize the necessity for an involuntary dissolution remedy for minority shareholders of close corporations. As the case law illustrates, however, that remedy may be difficult to attain. The law governing such relief remains in flux, and even when courts do grant dissolution, they apply various standards and reach inconsistent results shareholders at a disadvantage. "Mistreatment" as used in this Note is broader in scope than the commonly used term "oppression." See infra notes 69-74 and accompanying text.

17. Professor O'Neal stated:

If the strife among the participants has been so long and bitter that the former relationship of congeniality and trust cannot be re-established, there is little left that an unhappy shareholder can do except sell out or bring about the dissolution of the business; and . . . he may not be in a position to dispose of his shares without heavy financial loss. Even if a business is still making profits, a dissatisfied shareholder may be wise to force a dissolution and withdraw his accumulated assets from the risks of the enterprise.

2 F. O'NEAL, supra note 2, § 9.03, at 9. See also In re Radom & Neidorff, Inc., 307 N.Y. 1, 119 N.E.2d 563 (1954). Some commentators state that dissolution is an ineffective and unnecessary remedy for the dissatisfied minority shareholder. See, e.g., Hetherington & Dooley, supra note 1, at 26-34.

18. Professors Hetherington & Dooley concluded, however, that even though a court may order corporate dissolution, the business of the corporation usually continues because of shareholder buy-out or sale to a third party. Hetherington & Dooley, supra note 1, at 29-32, 64-75.

19. Donahue v. Rodd Electrotype Co., 367 Mass. 578, 592, 328 N.E.2d 505, 515 (1975). For a discussion of suggested methods by which the minority shareholder can achieve the objectives of dissolution without actually pursuing that remedy, see Hetherington & Dooley, supra note 1, at 27.

20. See infra notes 57-72 & 134-56 and accompanying text. In addition, states usually provide dissolution statutes outlining procedures by which a corporation can voluntarily dissolve. For an example of such legislation, see MODEL BUSINESS CORP. ACT §§ 82-94. For an example of an involuntary dissolution statute, see MODEL BUSINESS CORP. ACT §§ 94-103. This Note is concerned only with court-ordered dissolution in suits brought by minority shareholders for the prejudicial acts of controlling shareholders.

21. Reluctance to dissolve corporations is evident not only in the judiciary, see infra notes 22 & 166-89, but also in state legislation. New York legislators, for example, provide that in determining whether to dissolve a close corporation, the court should consider:

(1) Whether liquidation of the corporation is the only feasible means whereby the petitioners may reasonably expect to obtain a fair return on their investment; and

(2) Whether liquidation of the corporation is reasonably necessary for the protection of the rights and interests of any substantial number of shareholders or of the petitioners.

N.Y. BUS. CORP. LAW § 1104-a(b)(1), (2) (McKinney Cum. Supp. 1981-82) (emphasis added). The Texas statute pertaining to judicial dissolution of close corporations provides that corporations may be dissolved only if "all other remedies in law or in equity . . . are inadequate." TEX. CORP. & ASS'NS CODE ANN. art. 12.52 (Vernon 1981). See generally Hetherington & Dooley, supra note 1, at 17-18; O'Neal, supra note 2, at 882.

22. Courts frequently state that involuntary corporate dissolution is a drastic remedy and should be considered only as a last resort. See, e.g., Alaska Plastics, Inc. v. Coppock, 621 P.2d
results, leaving plaintiffs with unclear guidelines upon which to base a claim.

This Note discusses the equitable and statutory grounds for involuntary dissolution that courts and legislatures have made available to mistreated minority shareholders of close corporations. Along with this discussion, the Note describes typical judicial interpretations and illuminates current standards for granting dissolution. The Note demonstrates the kind of prejudicial acts performed against minority shareholders of close corporations that have justified the remedy of involuntary dissolution. An examination of the case law illustrates the obstacles a minority shareholder may encounter in seeking the dissolution remedy. This Note attacks the validity of the sources of these ob-


Professor O'Neal criticized judicial reluctance to order dissolution. F. O'Neal, supra note 6, § 9.05. One commentator, however, commends this reluctance.

The courts may well be more perceptive than [commentators favoring dissolution,] for their reluctance suggests their recognition that dissolution irrevocably ends a formerly viable concern, which might have been revived if the corporation's life had continued and the deadlock broken. In general, the judicial opinions indicate a deep disquiet and disinclination to rely too much on dissolution as the way out.


23. Judicial power to dissolve corporations is purely discretionary. As Professor Hornstein explained,

[the existence of a statute which confers jurisdiction upon the courts to decree dissolution]... eliminates only the problem of whether action can be taken "in the absence of statute." The statute does not command the court to act, and is of little aid in determining whether the corporation should be wound up. That decision rests in the sound discretion of the court, which must consider the facts in the given case and determine what is best for all concerned.

Hornstein, supra note 8, at 244 (footnotes omitted) (emphasis in original). See also Comment, supra note 7, at 495-96.

24. For a discussion of the equitable grounds for involuntary dissolution, see infra note 26 and accompanying text. For discussion of statutory grounds for involuntary dissolution, see infra notes 57-80 and accompanying text.
stacles and recommends legislative action to remedy the situation.25

I. INVOLUNTARY DISSOLUTION AS AN EQUITABLE REMEDY

The general rule at common law was that, absent statutory authority, courts had no jurisdiction to grant dissolution at the request of a minority shareholder.26 Exceptions to the rule began to develop,27 in 1892 with Miner v. Belle Isle Ice Co.,28 in which the Michigan Supreme Court exercised its general power in equity to dissolve a corporation on the basis of fraud.29 Subsequently, courts began to grant dissolution upon showings of dissension,30 deadlock,31 abuse to minority shareholders,32 or gross mismanagement.33 As exceptions began to envelope the general rule, a new rule emerged, providing courts with equity jurisdiction to dissolve corporations.34 Although many courts now recog-

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25. See infra notes 168-201 and accompanying text.
27. See generally 2 F. O'NEAL, supra note 2, § 9.27, at 96-97; Hornstein, supra note 8, at 232-33; Note, Minority Dissolution of the Close Corporation, 35 Geo. Wash. L. Rev. 1068, 1069 (1967).
28. 93 Mich. 97, 53 N.W. 218 (1892).
29. The court in Miner stated:
   This corporation has utterly failed of its purpose . . . because of fraudulent mismanage-
   ment and misappropriation of its funds . . . . [A] court of equity, under the circum-
   stances of this case, in the exercise of its general equity jurisdiction, has the power to
   grant to this complainant ample relief, even to the dissolution of the trust relations.
   Id. at 117, 53 N.W. at 224.
34. See generally Hornstein, supra note 8, at 220; Comment, supra note 7, at 494; Comment, supra note 26, at 793.
nize an inherent power to dissolve,35 others continue to cling to tradition, refusing to exercise equity jurisdiction to grant involuntary dissolution.36

The general inquiry for the exercise of equity jurisdiction is whether controlling shareholders are operating the corporation in good faith to advance its purposes and best interests.37 If the court finds that they are, it will not grant dissolution. Courts have applied this test broadly, dissolving few corporations on equitable grounds. Thus, although equity theoretically provides relief as justice demands, the minority shareholder is seldom successful in acquiring a dissolution order solely on this ground.39 Even courts that recognize their equitable power to dissolve corporations hesitate to do so absent complementary statutory support.40


37. One court stated that "[i]n determining whether to grant dissolution under either the common law or statute, the principal inquiry appears to be whether dissolution would be beneficial to the shareholders and not injurious to the public." Henry George & Sons v. Cooper-George, Inc., 632 P.2d 512, 515 (Wash. 1981) (citing 2 MODEL BUSINESS CODE ANN. § 97).

38. Professors Hetherington and Dooley note that "the equitable power to dissolve solvent corporations has not contributed significantly to the solution of oppression . . . in close corporations . . . ." Hetherington & Dooley, supra note 1, at 8.

39. The most common equitable grounds asserted by minority shareholders when seeking involuntary dissolution of a corporation are fraud, gross mismanagement, oppression or abuse of minority shareholders, shareholder or director deadlock or dissension, and impossibility of attaining corporate objectives or operating at a profit. 2 F. O'NEAL, supra note 2, § 9.27, at 96.

Courts are more willing to exercise their equity jurisdiction to dissolve a corporation, however, when there is a strong showing that corporate managers have run the business solely for their own benefit.\footnote{41} In \textit{Hill v. Bellevue Gardens, Inc.},\footnote{42} for example, the defendants were controlling shareholders of several close corporations. Plaintiffs, who sought dissolution of two of the corporations in which they possessed a minority interest, asserted that defendants diverted approximately $90,000 from plaintiff’s corporation to satisfy debts of defendants’ other corporations.\footnote{43} The Court of Appeals for the District of Columbia affirmed a lower court finding that the controlling shareholders had acted for their own benefit and had seriously prejudiced the minority shareholders’ rights and interests. The court held that the cumulative effect of the defendants’ acts\footnote{44} warranted equitable dissolution.\footnote{45}

The New York Court of Appeals applies a typically narrow standard for equitable dissolution, requiring a showing of wrongful intent by majority shareholders.\footnote{46} This intent requirement was hinted at in \textit{Leibert v. Clapp},\footnote{47} in which the court dissolved a corporation after the...
majority shareholders looted corporate assets. The court found that the controlling shareholders intentionally perpetuated the corporate existence under these circumstances to coerce the minority to sell out at a depreciated price.

In *Kruger v. Gerth*, the New York Court of Appeals applied the intent requirement that was implicitly set forth in *Leibert* by mandating a showing of bad faith for dissolution, even when minority shareholders receive no benefit from their corporate interest. In *Kruger*, the operation of the corporation benefitted only the majority shareholder, who was the sole corporate employee, providing him with a salary and bonuses. The court of appeals denied dissolution, relying on the trial court’s finding that the defendant did not intend to use the corporation or its assets solely for his own benefit.

Similarly, in *Nelkin v. H.J.R. Realty Corp.* the New York Court of Appeals denied dissolution of a corporation which existed without benefit to minority shareholders. Pursuant to an agreement by the incorporators, shareholder-tenants paid very low rents to the corporation, leaving it essentially without profit. The two plaintiff-minority shareholders no longer benefitted from their corporate interest after moving from the rental property. Finding no wrongful intent by the majority shareholders, the court stated that plaintiffs voluntarily terminated their benefit and were not entitled to dissolution relief to escape a bad bargain.

Other jurisdictions also require a showing of intent as a prerequisite

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48. The court noted that a shareholder derivative action would have been inadequate: [The] charges leveled against the directors . . . that they are continuing the existence of the corporation solely for their own benefit at the expense of the minority shareholders, to force such shareholders to sell their holdings . . . at a sacrifice and to freeze them out of the corporation—go far beyond charges of waste, misappropriation and illegal accumulations of surplus, which might be cured by a derivative action. 13 N.Y.2d at 316, 196 N.E.2d at 542, 247 N.Y.S.2d at 105.
49. *Id.* at 315-16, 196 N.E.2d at 542-43, 247 N.Y.S.2d at 104.
52. The trial court in *Kruger* also noted that the plaintiff’s motives in seeking dissolution were suspect because he owned a competitor of the defendant corporation. Kruger v. Gerth, 22 A.D.2d 916, 917-18, 255 N.Y.S.2d 498, 501-02 (1964), *aff’d mem.*, 16 N.Y.2d 802, 803-04, 210 N.E.2d 355, 355, 263 N.Y.S.2d 1 (1965).
to equitable dissolution of close corporations. In its recent decision in *Rowland v. Rowland*, for instance, the Idaho Supreme Court held that the majority shareholders' removal of the minority shareholders' veto power did not warrant dissolution when there was no evidence that the majority acted intentionally to oppress the minority.

**II. INVOLUNTARY DISSOLUTION STATUTES**

**A. Statutory Dissolution on Grounds Other Than Oppression or Specific Acts of Minority Mistreatment**

The dissolution statutes in seventeen states do not include mistreatment or oppression of minority shareholders as grounds for involuntary dissolution. These statutes do grant dissolution on other grounds however. Several state statutes provide minority relief through dissolution when corporate managers perform illegal or fraudulent acts. Many of the oppressive acts of majorities, although technically legal, are extremely prejudicial. Because the statutes that prohibit illegal or fraudulent acts fail to cover such situations, they afford insufficient protection to oppressed minorities.

Another group of statutes in this category provides protection for shareholders as a whole without affording relief specifically for a majority's prejudicial acts against a minority. Applying this kind of stat-

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56. Id. at 541, 633 P.2d at 606.
ute, the court in *Gruenberg v. Goldmine Plantation, Inc.*\(^{60}\) refused to expand its jurisdiction to protect oppressed minority shareholders from corporate decisionmakers.\(^{61}\) The minority shareholders in *Gruenberg* sought dissolution when the controlling shareholders continued to operate the corporate sugar-cane plantation at a low return to minority shareholders and refused to accept an offer to sell at a substantial profit. Although the corporation's income was slight, the court denied relief, finding that dissolution was not "beneficial to the interests of the shareholders"\(^{62}\) because corporate assets had appreciated.\(^{63}\)

Deadlock\(^{64}\) is the most common ground for involuntary dissolution in statutes not providing a dissolution remedy for minority mistreatment or oppression.\(^{65}\) As typified by *King v. Coulter*,\(^{66}\) courts narrowly interpret the statutory ground of deadlock, rejecting attempts to extend

the shareholders that the corporation should be . . . dissolved"). *See generally* Hetherington & Dooley, *supra* note 1, at 17 n.45. For similar statutory language under which the minority shareholder may seek protection, see *Cal. Corp. Code* § 1800(b)(5) (Deering 1977) ("when . . . reasonably necessary for the protection of the rights and interests of the complaining shareholder"); *N.C. Gen. Stat.* § 55-125(a)(4) (1975) ("when . . . reasonably necessary for the protection of the rights or interests of the complaining shareholder").

\(^{60}\) 360 So. 2d 884 (La. Ct. App. 1978).

\(^{61}\) The *Gruenberg* court stated:

> We appreciate the frustrations of the minority who are locked into a financial situation in which they have a substantial interest but no control . . . . Our substantive law provides for involuntary dissolution but offers no remedy for the minority shareholder with substantial holdings who is out of control and trapped in a closed corporation. We will not abrogate the legislative function to provide relief.

*Id.* at 887.


\(^{63}\) The court found that dissolution was not more beneficial to the shareholders because the appreciation of corporate assets offset the corporation's past low returns. In addition, the court determined that completion of a nearby bridge would increase the value of the corporate property even more. 360 So. 2d at 886.

\(^{64}\) *Ariz. Rev. Stat. Ann.* § 10-097 (A)(1)(a), (b) (1977) provides a typical reading of a deadlock statute. The Arizona statute grants courts full power to liquidate . . . a corporation . . . :

1. . . . when it is established that either:

   (a) The directors are deadlocked in the management of the corporate affairs and the shareholders are unable to break the deadlock . . . .

   (b) The shareholders are deadlocked in voting power and have failed, for a period which includes at least two consecutive annual meeting dates, to elect successors to directors whose terms have expired . . . .

*Id.* *See* Model Business Corp. Act § 97, *infra* note 70.

its scope to include protection against unfairness to or oppression of minorities. The plaintiff in *King* sought dissolution, asserting that majority shareholders removed him as president, more than doubled their salaries, employed family members, and loaned $80,000 of corporate money to their own company. The Arizona Supreme Court denied dissolution, finding that the plaintiff’s assertions fell outside the deadlock statute.

Deadlock is a common ground for dissolution in states that provide relief specifically for minority shareholders as well as in those that do not. See *Alkire v. Interstate Theatres Corp.*, 379 F. Supp. 1210 (D. Mass. 1974) (federal district court narrowly interpreted statute as granting power to dissolve for deadlock to only the Massachusetts Supreme Judicial Court).

The court also noted that the factual circumstances were not sufficiently extraordinary to warrant equitable dissolution. *Id.*
B. Statutory Dissolution for Oppression of Minority Shareholders

The Illinois legislature adopted "oppression" as a ground for granting involuntary dissolution to a minority shareholder in 1933.69 The Illinois legislation served as forerunner to the current Model Business Corporation Act (MBCA). The MBCA grants jurisdiction to the judiciary to liquidate corporate assets when the majority's actions are "illegal, oppressive or fraudulent."70 Responding to the needs of mistreated minority shareholders, twenty-six states have adopted provisions identical or similar to those of the Model Act.72 The broad nature

69. See ILL. ANN. STAT. ch. 32, § 157.86(a)(3) (Smith-Hurd 1954) (amended 1971). See generally Comment, supra note 26 at 805-07. The court in Fix v. Fix Material Co., 538 S.W.2d 351 (Mo. Ct. App. 1976), noted a consensus among Illinois courts that "'oppression' is, in and of itself, an independent ground for relief not requiring a showing of fraud, illegality, mismanagement, wasting of assets, nor deadlock, though these factors are frequently present." Id. at 358.

70. Section 97 of the MCBA provides in part:

The courts shall have full power to liquidate the assets and business of a corporation:

(a) In an action by a shareholder when it is established:

(1) That the directors are deadlocked in the management of the corporate affairs and the shareholders are unable to break the deadlock, and that irreparable injury to the corporation is being suffered or is threatened by reason thereof; or

(2) That the acts of the directors or those in control of the corporation are illegal, oppressive or fraudulent; or

(3) That the shareholders are deadlocked in voting power, and have failed, for a period which includes at least two consecutive annual meeting dates, to elect successors to directors whose terms have expired or would have expired upon the election of their successors; or

(4) That the corporate assets are being misapplied or wasted.

MODEL BUSINESS CORP. ACT § 97 (1980 version).

71. Id. § 97(a)(2).


Although the following statutes are substantially the same as § 97(a) of the Model Act, they have notable variations. ALA. CODE § 10-2A-195(a)(1) (1975) (corporate insolvency is additional ground for dissolution); MD. CORP. & ASS'NS CODE ANN. § 4-602(a) (1975) (internal dissension preventing operation of the corporation for shareholder advantage is additional ground for disso-
of the term “oppressive” potentially includes a wide range of majority actions. To obtain dissolution based on statutory grounds, minority shareholders frequently assert that controlling shareholders have acted oppressively.

73. One student author noted that although the common-law grounds for involuntary dissolution, such as gross mismanagement or director misconduct or abuse, see supra note 39, are not specifically included in the Model Act, the term “oppressive” may serve to encompass those common-law grounds. Comment, Oppression as a Statutory Ground for Corporate Dissolution, supra note 5, at 130. The Montana Supreme Court, however, observed that all jurisdictions provide only limited definitions for the term “oppressive.” Skierka v. Skierka Bros., ___ Mont. ___, 629 P.2d 214, 221 (quoting MODEL BUSINESS CORP. ACT ANN. § 97 at 554).

Courts face the problem of deciding what acts are oppressive and on what basis to determine the existence of oppressive acts. Courts typically adopt one of two methods for determining oppression. A court applying the first method will initially define or characterize the general qualities of oppression that trigger dissolution, then, proceeding on a case by case basis, determine whether a particular set of facts falls within the terms of the enunciated definition. Variations on this

75. For examples of cases that set forth at least one definition for oppression, see Notzke v. Art Gallery, Inc., 84 Ill. App. 3d 294, 298-99, 405 N.E.2d 839, 843 (1980) (may be continuous course of conduct, and is not synonymous with “illegal” or “fraudulent”); Compton v. Paul K. Harding Realty Co., 6 Ill. App. 3d 488, 499, 285 N.E.2d 574, 581 (1972) (same); Gidwitz v. Lanzit Corrugated Box Co., 20 Ill. 2d 208, 212, 170 N.E.2d 131, 135 (1960) (same); Jackson v. St. Regis Apartments, Inc., 565 S.W.2d 178, 183 (Mo. Ct. App. 1978) (“suggests harsh, dishonest, or wrongful conduct and a visible departure from the standards of fair dealing which inure to the benefit of majority and to the detriment of the minority”); Fix v. Fix Material Co., 538 S.W.2d 351, 358 (Mo. Ct. App. 1976) (“burdensome, harsh and wrongful conduct, a lack of probity and fair dealing”); the cumulative effect of many such wrongful acts may constitute oppression; Skierka v. Skierka Bros., 629 P.2d 214, 221 (1981) (“not requiring a showing of fraud, illegality, mismanagement, wasting of assets, nor deadlock . . . but suggests a visible departure from the standards of fair dealing, and a violation of fair play’”); Exadaktilos v. Cinnaminson Realty Co., 167 N.J. Super. 141, 151-52, 400 A.2d 554, 559-60 (Law Div. 1979) (“can contemplate a continuous course of conduct’”); “visible departure from the standards of fair play. . . [and] a lack of probity and fair dealing’”); Baker v. Commercial Body Builders, Inc., 264 Or. 614, 628-29, 507 P.2d 387, 393-94 (1973) (same; closely related to “the fiduciary duty of good faith and fair dealing” owed to the minority, but single or continuous breaches of that duty do not always warrant dissolution unless loss to minority is disproportionate); White and P & W Oil Co. v. Perkins, 213 Va. 129, 134, 189 S.E.2d 315, 319-20 (1972) (can contemplate a continuing course of conduct, is not synonymous with “illegal” or “fraudulent”, and is a “visible departure from fair dealing and a violation of fair play’”).

76. For example, the court in Fix v. Fix Material Co., 538 S.W.2d 351 (Mo. Ct. App. 1976), stated that oppression should be decided “on a case-by-case basis.” Id. at 358.

77. See, e.g., Jackson v. St. Regis Apartments, Inc., 565 S.W.2d 178 (Mo. Ct. App. 1978) (defendant’s refusal to amend rental or service charge structure held not oppressive); Skierka v. Skierka Bros., 629 P.2d 214 (1981) (defendant acted oppressively by evaluating shares of plaintiff’s deceased husband at less than defendant’s, giving defendant corporate control); Baylor v. Beverly Book Co., 216 Va. 22, 216 S.E.2d 18 (1975) (court found that failure to hold shareholder and director meetings, refusal to follow accepted corporate procedure, and making of interest free loans to self when the corporation borrowed with interest constituted oppression); White and P & W Oil Co. v. Perkins, 213 Va. 129, 189 S.E.2d 315 (1972) (defendant acted oppressively by refusing to pay dividends to plaintiff at great loss to plaintiff, removing plaintiff as
procedure occur when a court determines the existence of oppressive conduct without first supplying a general definition, or when a court finds the behavior in question within the stipulated meaning of oppression but requires an accumulation of oppressive acts before granting dissolution. Pursuant to the second method, a court will award dissolution on the basis of oppression when the actions of controlling shareholders thwart the reasonable expectations of minority shareholders.

1. The Case by Case Method

Courts have long struggled with defining the scope of oppression, relying almost exclusively on a definition borrowed from English cases. The English courts suggest that oppressive behavior is "burdensome, harsh and wrongful," visibly departing from "standards of fair dealing" to the prejudice of the minority. The Montana Supreme Court, in Skierka v. Skierka Brothers, quoted the English definition and reached its conclusion solely by comparing the facts of the case before it to the terms of the definition. The Skierka court found that

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See generally Pachman, supra note 5, at 326-30; Comment, supra note 73, at 130-41.

See infra notes 81-108 and accompanying text.

81. See infra notes 89-92 and accompanying text.


83. Oppression is also a statutory ground warranting involuntary dissolution under The [British] Company Act of 1948, 11 & 12 Geo. 6, ch. 38, § 210.

84. Scottish Co-op v. Meyer [1958] 3 All. E.R. 66, 71 [H.L.]; Edler v. Edler [1952] Sess. Cas. 49, 55. The Edler court stated that oppression "involve[s] a viable departure from the standards of fair dealing, and a violation of the conditions of fair play on which every shareholder who entrusts his money to a company is entitled to rely." Id. The court in Scottish Co-op later observed that oppression "suggests... a lack of probity and fair dealing in the affairs of a company to the prejudice of some portion of its members." Scottish Co-op v. Meyer [1958] 3 All. E.R. 66, 86 [H.L.].


86. Id. at ___ 629 P.2d at 221. The Skierka court quoted the English definition as set forth in the Missouri case of Fix v. Fix Material Co., 538 S.W.2d 351 (Mo. Ct. App. 1976).

87. The Skierka court noted that it broadly construed oppression statutes for close corporations. Some controversy exists over whether dissolution statutes should be narrowly or broadly
although the defendant may have dealt fairly with the plaintiff, the effect of his actions was prejudicial. Focusing on the prejudicial effect, the court determined that the defendant acted oppressively when he excluded the plaintiff-widow of his deceased partner from all participation in corporate management and, when incorporating the former partnership, he fixed plaintiff’s stock valuation at less than his own to assure himself a majority interest. 88

Occasionally, a court will decide whether majority conduct is sufficiently oppressive without applying a specific standard or definition for oppression. 89 In Baylor v. Beverly Book Co., 90 for example, the plaintiff asserted that the controlling shareholder failed to hold shareholder and director meetings, operated the corporation for his own benefit, and loaned corporate funds to himself without interest when the corporation was paying interest to its lenders. The Virginia Supreme Court remanded the case for a hearing on the merits, 91 holding that if the lower court found the plaintiff’s assertions true, then dissolution was warranted on the ground of oppression. 92 The state supreme court, however, failed to provide the trial court with guidelines on which to bring the facts within the statutory ground.

Moreover, some courts that use the case by case method find the majority’s acts oppressive but nevertheless hold that there is an insufficient basis for dissolving the corporation under an “oppression” statute. 93 Although the Illinois Supreme Court found no oppression in Central Standard Life Insurance Co. v. Davis, 94 the court paved the way for the adoption of a stricter standard for acquiring dissolution even where op-

88. Mont. at __, 629 P.2d at 220-22. The court remanded the case to the trial court to consider dissolution in light of other circumstances in the case.
91. Id. at 24, 216 S.E.2d at 20. Baylor was before the Virginia Supreme Court on the question of whether the plaintiff was precluded from bringing dissolution proceedings because the defendant was willing to buy plaintiff’s interest as provided in the corporate bylaws. The court held that he was not. Id.
92. Id. at 23, 213 S.E.2d at 19.
94. 10 Ill. 2d 566, 141 N.E.2d 45 (1957).
pressive conduct is evident. The Central Standard Life court stated that the term “oppressive,” as provided in the dissolution statute, does not necessarily infer “imminent disaster.” Rather, it may “contemplate a continuing course of conduct.” In subsequent decisions, the Illinois Supreme Court has relied heavily on its Central Standard Life characterization of oppression, arguing that involuntary dissolution for oppression is justified only after the accumulation of oppressive acts over a period of time.

In Gidwitz v. Lanzit Corrugated Box Co., for example, the corporate president, holder of a fifty percent interest in the corporation, remained in control of corporate management because the shareholders were unable to break the ten-year deadlock and elect new directors. During those ten years the defendant-president held no annual stockholder meetings and ran the company virtually as sole proprietor, refusing to consult other directors. The court ignored the clear deadlock situation as a ground for dissolution, basing its decision instead on the ground of oppression. The court held that the defendant’s continuing control

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99. The two families in the close corporation each held 50% interest. The vote on every resolution was split.

100. For a discussion of deadlock as a ground for dissolution, see supra notes 64-68 and accompanying text.
was oppressive\textsuperscript{101} because it deprived the other shareholders of their rights and privileges as fifty percent owners of the corporation. Finding no indication that the defendant's oppressive behavior would subside, the court ordered dissolution.\textsuperscript{102}

Other jurisdictions have adopted Illinois' accumulation of oppressive acts standard, requiring more than a single showing of oppression to warrant dissolution.\textsuperscript{103} In \textit{Fix v. Fix Material Co.},\textsuperscript{104} the Missouri Court of Appeals reached a harsh result in its application of the standard. The \textit{Fix} court held that the combination of twenty-year employment contracts and salary increases to the majority shareholders, along with heavy losses to the corporation and sale of corporate assets came "narrowly close" to the level of oppression required for dissolution. Although the behavior in question had occurred for nine years, the court denied relief. The court warned, however, that continuation of such conduct might lead to dissolution in a future action.\textsuperscript{105}

The Oregon Supreme Court acknowledged an exception to the accumulation of oppressive acts standard in \textit{Baker v. Commercial Body Builders, Inc.}\textsuperscript{106} The court in \textit{Baker} noted that a single oppressive act

\textsuperscript{101} The court stated that the defendant's behavior was "arbitrary and high-handed." 20 Ill. 2d 208, 220, 170 N.E.2d 131, 138 (1960). In two other Illinois cases the court found controlling shareholders' conduct oppressive, stating that it was "arbitrary, overbearing and heavy-handed." Notzke v. Art Gallery, Inc., 84 Ill. App. 3d 294, 299, 405 N.E.2d 839, 843 (1980); Compton v. Paul K. Harding Realty Co., 6 Ill. App. 3d 488, 499, 285 N.E.2d 574, 581 (1972).

\textsuperscript{102} 20 Ill. 2d 208, 220, 170 N.E.2d 131, 138 (1960). Two years later an Illinois court denied dissolution in \textit{Polikoff v. Dole & Clark Bldg. Corp.}, 37 Ill. App. 2d 29, 184 N.E.2d 792 (1962), finding the majority acts a "far cry" from the abuse and denial of rights in \textit{Gidwitz}. \textit{Id.} at 37, 184 N.E.2d at 796. The \textit{Polikoff} court held that the defendant's decisions to limit advertising, increase salaries, and initiate a major rehabilitation project were exercises of business judgment and free from court interference, regardless of the dubious financial state of the business. \textit{Id.} at 38, 184 N.E.2d at 796. \textit{See generally infra} notes 179-84 and accompanying text. The court refused to grant dissolution even though the defendant breached his fiduciary duty to the corporation by causing it to borrow $60,000 from his wife, leaving her with a mortgage and the possibility of acquiring all corporate assets through foreclosure. The court held defendant's behavior to be an insufficient ground for granting dissolution. \textit{Id. See generally Comment, supra note 7, at 482-85. Furthermore, the court in \textit{Polikoff} noted that when investors purchase stock in a corporation they implicitly agree to be bound by the acts of the majority of shareholders. \textit{Polikoff}, 37 Ill. App. 2d at 35-36, 184 N.E.2d at 795 (quoting Wheeler v. Pullman Iron & Steel Co., 143 Ill. 197, 207, 32 N.E. 420, 4223 (1892)).


\textsuperscript{104} 538 S.W.2d 351 (Mo. Ct. App. 1976).

\textsuperscript{105} \textit{Id.} at 361.

may be sufficient to warrant dissolution if the act is a serious breach of trust. The court found that the controlling shareholders’ refusal to allow minority shareholders to examine corporate records, in addition to their failure to notify the minority shareholders of corporate meetings, constituted oppressive behavior. The court denied dissolution, however, holding that such behavior was not serious enough to fall within the exception because it occurred for only one year with no indication that it would continue.

2. The Reasonable Expectations Standard

Under the reasonable expectations standard of review, courts find majority behavior oppressive if it is repugnant to the reasonable expectations of the minority. The expectations of shareholders vary greatly between close and publicly held corporations. The shareholder in a publicly held corporation is usually a passive investor, interested only in realizing a profit on his investment. In contrast, the close corporation shareholder frequently expects to participate in management or to derive income from the business as a corporate officer.

107. Id. at 630, 507 P.2d at 394. See also 538 S.W.2d at 358 (“evidence of irreparable injury, imminent danger of loss or miscarriage of justice” may be sufficient to trigger the exception). See generally Pachman, supra note 5, at 327-28.

108. 264 Or. at 638, 507 P.2d at 397-98.

109. Professor O’Neal stated that “in many close corporations are companies based on personal relationships that give rise to expectations that the legislatures and court might well protect.” O’Neal, supra note 2, at 885-88. See generally F. O’NEAL, supra note 6, § 7.15.


112. See Notzke v. Art Gallery, Inc., 84 Ill. App. 3d 294, 405 N.E.2d 839 (1980) (plaintiff expected to manage corporation’s cocktail lounge); Compton v. Paul K. Harding Realty Co., 6 Ill. App. 3d 488, 285 N.E.2d 574 (1972) (plaintiff expected to participate in management of corporation’s real estate business); Gidwitz v. Lanzit Corrugated Box Co., 20 Ill. 2d 208, 170 N.E.2d 131 (1960) (holder of 50% of corporate stock expected to have say in corporate business); In re Hedberg-Friedheim & Co., 233 Minn. 435, 47 N.W.2d 424 (1951) (50% shareholder who had specific duties regarding the corporate business expected to have some input regarding management of business); Capital Toyota, Inc. v. Gervin, 381 So. 2d 1038 (Miss. 1980) (plaintiff expected to manage retail car dealership); Exadaktilos v. Cinnaminson Realty Co., 167 N.J. Super. 141, 400 A.2d 554 (Law Div. 1979) (plaintiff expected to gain experience as restaurant employee and later to participate in management of corporation’s restaurant business), aff’d, 173 N.J. Super. 559 (App. Div. 1980); In re Application of Topper, 107 Misc. 2d 25, 433 N.Y.S.2d 359 (Sup. Ct, Special Term 1980) (plaintiff-pharmacist expected employment and active management position after
or employee. Unlike the shareholder in a publicly held corporation who rarely knows the identity of fellow investors, the close corporation shareholder generally expects to have immediate contact with fellow shareholders through common ownership and management. As a result, maintaining a trusting and loyal relationship among owners is important to the shareholders of the close corporation.

In recent years, courts have recognized that corporate directors owe a fiduciary duty not only to the corporation but to minority shareholders as well. This duty grew out of the majority's inherent obligation buying into new drug store business with defendants. But see Ross v. 311 N. Cent. Ave. Bldg. Corp., 130 Ill. App. 2d 336, 264 N.E.2d 406 (1970) (plaintiff did not anticipate an active role in management); *In re* Villa Maria, Inc. v. Mondati, 312 N.W.2d 921 (Minn. 1981) (parties contemplated that defendant would actively manage building and operation of nursing home); Fix v. Fix Material Co., 538 S.W.2d 351 (Mo. Ct. App. 1976) (plaintiff took deceased husband's interest in corporation but did not actively participate in management of construction supply business). See generally *Masinter v. Webo Co.*, 262 S.E.2d 433, 440-41 (W. Va. 1980); *Hetherington & Dooley*, supra note 1, at 2-3, 36; *Leffler*, supra note 9, at 255.

Some investors actually depend on their interest in a close corporation as "their sole source of employment and income as well as their major capital investment." Comment, *Relief to Oppressed Minorities in Close Corporations: Partnership Precepts and Related Considerations*, supra note 2, at 412. See Note, supra note 2, at 272.


114. See *Hetherington & Dooley*, supra note 1, at 2-3, 36; *Leffler*, supra note 9, at 255.

115. Corporate directors have always owed a fiduciary duty to the corporation. H. HENN, LAW OF CORPORATIONS § 235 (2d ed. 1970). See also *Johnston v. Livingston Nursing Home*, Inc., 211 So. 2d 151, 156 (1968) (directors occupy "quasi fiduciary relation to the corporation"). Similarly, the members of a partnership have a fiduciary duty to their other partners. *Id.* § 22, at 54; R. SUGARMAN, SUGARMAN ON PARTNERSHIPS §§ 92-99, at 121-29 (4th ed. 1966).

to exercise good faith and fair dealing toward minority shareholders.\textsuperscript{117} As courts began to recognize this general duty, several commentators asserted more specifically that the majority's frustration of a minority shareholder's opportunity to achieve his reasonable expectations in a close corporation constitutes a breach of trust. They argued that if this breach of trust is severe, it will constitute oppression, thereby giving rise to a cause of action for dissolution.\textsuperscript{118}

Only recently have courts begun to follow the recommendation of these commentators by adopting the reasonable expectations test\textsuperscript{119} for determining oppression of minority shareholders.\textsuperscript{120} For example, the New York County Supreme Court, Special Term, used the reasonable expectations test to dissolve a corporation in \textit{In re Application of Topper}.\textsuperscript{121} The plaintiff in \textit{Topper} left his job of twenty-five years and

\begin{quote}
119. Professor O'Neal states the underlying principle of the reasonable expectations test as follows:  
[I]n a corporation based on a personal relationship a court should give relief, dissolution or some other remedy, to a minority shareholder whenever corporate managers or controlling shareholders act in a way that disappoints the minority shareholder's reasonable expectations, even though the acts of the managers or controlling shareholders fall within the literal scope of powers or rights granted them by the corporation act or the corporation's charter or bylaws.  
F. O'NEAL, \textit{supra} note 6, § 7.15, at 525.  
121. \textit{107 Misc. 2d 25, 433 N.Y.S.2d 359 (Sup. Ct., Special Term 1980).} The court in Masinter
\end{quote}
traveled from Florida to New York to enter into business with defendants, investing his life savings in the new venture. The defendants were fully aware that the plaintiff expected to continue as an active participant in the business. The court held that by discharging the plaintiff as a corporate employee and officer, terminating his salary, and changing office locks to prevent the plaintiff from participating in the management, the majority shareholders had caused severe damage to the plaintiff's reasonable expectations. Finding the effect oppressive, the Topper court stated that it would not inquire whether the defendants acted in good business judgment or for cause.

The New Jersey Superior Court, in Exadaklilos v. Cinnaminson Realty Co., limited the scope of the reasonable expectations test by refusing to award dissolution when the close corporation minority shareholder's reasonable expectations were thwarted through his own conduct. The court found that the plaintiff's understanding that he would someday participate in managing the company restaurant was defeated because he failed to learn the business. The court held that plaintiff's discharge from employment constituted a legitimate business purpose and was therefore not oppressive.

In Capital Toyota v. Gerwin, the Mississippi Supreme Court adopted a stricter version of the reasonable expectations test. The court...
required that before it could grant dissolution, minority expectations must be “grossly” thwarted.\textsuperscript{128} The court held that discharging the minority shareholder for inadequate performance as corporate general manager did not justify dissolution on the ground of oppression, even though the incorporation agreement specified that he would manage the business.\textsuperscript{129}

Courts generally do not require that the reasonable expectations be in writing. Although the Mississippi court in \textit{Capital Toyota} relied on the shareholders' written agreement to establish the parties' reasonable expectations, it did not mandate such evidence.\textsuperscript{130} Similarly, the decisions in \textit{Exadaktilos} and \textit{Topper} reveal a judicial willingness to determine the reasonable expectations of shareholders without evidence of a written agreement between the parties.\textsuperscript{131} The \textit{Exadaktilos} court inferred shareholder expectations from their conduct.\textsuperscript{132} In \textit{Topper}, the court went one step further by stating specifically that a written agreement was not necessary to prove reasonable expectations.\textsuperscript{133}

\section*{C. Statutory Dissolution for Specific Acts of Mistreatment Toward Minority Shareholders}

The final category of state dissolution statutes is more expansive than the current MBCA\textsuperscript{134} in protecting mistreated minority shareholders. Three of the five statutes in this category retain oppression as a ground for dissolving corporations,\textsuperscript{135} and all five statutes provide additional, more specific grounds\textsuperscript{136} upon which dissolution may be ordered.\textsuperscript{137}

\begin{itemize}
\item\textsuperscript{128} \textit{Id.} at 1039. In arriving at its conclusion, the court in \textit{Capital Toyota} relied heavily on the decision in \textit{Exadaktilos}.
\item\textsuperscript{129} The court stated that plaintiff's performance as a manager was “reasonably good, but not outstanding.” \textit{Id.} at 1939. \textit{See id.} n.1 for further detail on plaintiff's management performance.
\item\textsuperscript{130} 381 So. 2d at 1038.
\item\textsuperscript{131} Professor O'Neal recommends that courts “put primary emphasis on expectations generated by the participants' original business bargain . . . . However, . . . a court should examine the whole history of the participant's relationship as expectations alter and new expectations develop over the course of the participants' cooperative efforts in operating the business.” F. O'NEAL, supra note 6, § 7.15, at 527.
\item\textsuperscript{132} 167 N.J. Super. at 155-56, 400 A.2d at 561-62.
\item\textsuperscript{133} 107 Misc. 2d at 27, 433 N.Y.S.2d at 362.
\item\textsuperscript{134} \textit{See supra} note 70, at § 97(a)(2).
\item\textsuperscript{136} California provides for involuntary dissolution when:
\item\textsuperscript{137} Those in control of the corporation have been guilty of or have knowingly counte-
Most of these specific statutory grounds for involuntary dissolution are common to two or more statutes.138 "Unfairness" toward minority shareholders is the only ground for dissolution shared by all five statutes.139 No jurisdiction, however, has yet developed a standard for determining what constitutes an unfair act.140

The California, Minnesota, and Michigan dissolution statutes qual-

nanced persistent and pervasive fraud, mismanagement or abuse of authority or persistent unfairness toward any shareholders . . . .

(5) In the case of any corporation with 35 or fewer shareholders . . . ., liquidation is reasonably necessary for the protection of the rights and interests of the complaining shareholder.

**CAL. CORP. CODE § 1800(b)(4), (5) (Deering 1977).**

The Michigan statute allows dissolution when "the acts of . . . those in control of the corporation are illegal, fraudulent or willfully unfair and oppressive to the . . . [complaining] shareholder." **MICH. STAT. ANN. § 21.200(825)(1) (1974).**

Minnesota provides for involuntary dissolution when "[t]he directors or those in control of the corporation have acted fraudulently, illegally, or in a manner persistently unfair toward one or more minority shareholders." **MINN. STAT. ANN. § 302A.751(b)(2) (West Supp. 1981).**

The New Jersey involuntary dissolution statute provides for liquidation when:

in the case of a corporation having 25 or less shareholders, the directors or those in control have acted fraudulently or illegally, mismanaged the corporation, or abused their authority as officers or directors or have acted oppressively or unfairly toward one of more minority shareholders in their capacities as shareholders, directors, officers, or employees.


South Carolina provides for involuntary dissolution when "[t]he acts of the directors or those in control of the corporation . . . are oppressive or unfairly prejudicial either to the corporation or to any shareholder whether in his capacity as a shareholder, director, or officer of the corporation.


137. California provides minority shareholder relief on broad as well as specific grounds, granting dissolution when "reasonably necessary for the protection of the rights and interests of the complaining shareholder." **CAL. CORP. CODE § 1800(b)(5) (Deering 1977). See also N.C. GEN. STAT. § 55-125(a)(4) (1975) (dissolution statute has broad provision for protection of minority shareholders, but no provision for specific acts). But see supra note 59 and accompanying text (dissolution statutes providing protection for shareholders as a whole, not just minority shareholders).**


ify their unfairness provisions. The Michigan statute, for example, grants dissolution only when the conduct of majority shareholders is "wilfully unfair."\textsuperscript{141} Michigan courts, however, have not yet considered a dissolution suit based on a charge of willful unfairness.\textsuperscript{142} Both California and Minnesota permit corporate dissolution for "persistent unfairness" by controlling shareholders.\textsuperscript{143} In \textit{Buss v. Martin Co.},\textsuperscript{144} the California District Court of Appeals defined "persistent" as denoting a course of action that continues despite opposition.\textsuperscript{145} The \textit{Buss} court granted dissolution, holding that the majority stockholder acted with persistent unfairness\textsuperscript{146} by providing himself with an excessive salary, by refusing plaintiffs access to corporate books, records, and property,

\begin{itemize}
\item \textsuperscript{141} \textit{See supra} note 136 for the language of MICH. STAT. ANN. § 21.200(825)(1) (1974).
\item \textsuperscript{142} Although the plaintiff in \textit{Barnett v. International Tennis Corp.}, 80 Mich. App. 396, 263 N.W.2d 908 (1978), sought dissolution on the grounds of wilful unfairness and oppression, the court denied dissolution without considering these grounds. Instead, the \textit{Barnett} court stated that the test was whether continuation of the same management would cause inevitable ruin. \textit{Id.} at 417, 263 N.W.2d at 918.
\item \textsuperscript{143} The New Jersey legislature recognized that "California and Minnesota added the concept of abuse of authority and unfairness toward minority shareholders [to the MBCA]." N.J. STAT. ANN. § 14A-12-7, comment (West Cum. Supp. 1981-82).
\item \textsuperscript{144} 241 Cal. App. 2d 123, 50 Cal. Rptr. 206 (1966).
\item \textsuperscript{145} \textit{Id.} at 134, 50 Cal. Rptr. at 214. The \textit{Buss} court relied on the dictionary definition of persistent: "continuing in a course of action without regard to opposition or previous failure; tenacious of position or purpose: inclined to persist . . . existing for a long or longer than usual time or continuously: ENDURING, LINGERING." \textit{Id.} at 134, 50 Cal. Rptr. at 214 (quoting WEBSTER'S THIRD NEW INTERNATIONAL DICTIONARY).
\item \textsuperscript{146} The court in \textit{Buss} based its decision on CAL. CORP. CODE § 4651(e), (f) (1955) (current version at CAL. CORP. CODE § 1800(b)(4), (5) (Deering 1977), which provides for dissolution when "[t]he directors or those in control of the corporation have been guilty of persistent fraud, mismanage- ment, or abuse of authority, or persistent unfairness toward minority shareholders . . . ." \textit{Id.} For the language of the current version of the same provisions, \textit{see supra} note 136. The current version retains the ground of "persistent unfairness" as a basis for granting involuntary dissolution. Since the effective date of the statutory revision, however, no California case has been decided on that ground. \textit{See Stumpf v. C.S. Stumpf & Sons,} 47 Cal. App. 3d 230, 234, 120 Cal. Rptr. 671, 673 (1975) (court of appeals noted that lower court "specifically found that there had been no . . . unfairness"). Similarly, no Minnesota court has dissolved a corporation on the "persistent unfairness" ground, even though the provision has withstood an amendment. \textit{See generally} MINN. STAT. ANN. § 301.49(b)(3) (repealed 1981, effective Jan. 1, 1984) (current version at MINN. STAT. ANN. § 302A.75(b)(2) (West Supp. 1981)). When the Minnesota Supreme Court recently dissolved a corporation on the statutory ground of abuse of authority by the controlling shareholder, the court stated that it was unnecessary to decide whether the defendant's behavior was also persistently unfair. \textit{See In re} Villa Maria, Inc. \textit{v. Mondati,} 312 N.W.2d 921, 923 (Minn. 1981). The new Minnesota involuntary dissolution statute, MINN. STAT. ANN. § 302A.75 (West Supp. 1981), no longer includes "abuse of authority" as a ground for dissolution.
\end{itemize}
and by causing the corporate business to deteriorate\textsuperscript{147} to the detriment of minority shareholders.\textsuperscript{148}

The South Carolina statute represents another variation on the unfairness ground,\textsuperscript{149} granting courts the right to dissolve corporations on a showing of "unfairly prejudicial" acts by majority shareholders.\textsuperscript{150} South Carolina courts, deciding what acts fall within this provision according to the facts of each case, have not yet developed a working definition of the statutory language.\textsuperscript{151}

Two of the five states in this category, California and New Jersey, allow involuntary dissolution on a showing of "abuse of authority" by controlling shareholders.\textsuperscript{152} Minnesota had included abuse of authority as a ground for dissolution until the Minnesota Business Corporation Act of 1981 took effect.\textsuperscript{153} Although neither California nor New Jersey have decided a dissolution suit on the basis of the majority's abuse of authority,\textsuperscript{154} the Minnesota Supreme Court, in \textit{Villa Maria, Inc. v. Mondai},\textsuperscript{155} dissolved a corporation on that ground six months

\textsuperscript{147} The court in \textit{Buss} found that the defendant lost steady customers and key employees by his offensive behavior. 241 Cal. App. 2d at 135, 50 Cal. Rptr. at 214.

\textsuperscript{148} \textit{Id}. Although \textit{Buss} was decided on statutory grounds, the actions of the defendant in running the corporation for his own benefit are similar to those which have given rise to a cause of action in equity. \textit{See supra} notes 41-45 and accompanying text.

\textsuperscript{149} For the language of the South Carolina statute, \textit{see supra} note 136.


\textsuperscript{151} \textit{Id}. For the language of the South Carolina statute, \textit{see supra} note 136.


\textsuperscript{155} 312 N.W.2d 921 (Minn. 1981).
before the new Minnesota Act abolished it.

The *Villa Maria* court found that the defendant had caused the corporation to do business with another corporation owned solely by the defendant without acquiring the consent of the other shareholder or providing him with notice. Because the controlling shareholder ran the corporate business for his own benefit, without regard for the other shareholder's substantial financial interest in the company, the court held that his conduct was "tantamount to an abuse of authority."156

III. CONSIDERATION OF PRESENT OBSTACLES IN ACQUIRING INVOLUNTARY DISSOLUTION

Although all states presently have involuntary dissolution statutes,157 some of these statutes provide minority shareholders with insufficient grounds for acquiring dissolution for mistreatment by controlling shareholders.158 While such minority shareholders potentially have a remedy at law, the limited scope of the legislation offers them little hope of bringing their claims within the statutory terms.159

Most dissolution statutes, however, provide adequate grounds for obtaining relief.160 Furthermore, most minority shareholders may assert an equitable remedy,161 notwithstanding the provisions of their particular state's legislation.162 Whether they seek relief in equity or at law, however, judicial reluctance to dissolve corporations inevitably presents a great obstacle to minority shareholders.163

Judicial reluctance is most formidable, however, when courts interpret and apply involuntary dissolution statutes. Although some courts liberally construe dissolution statutes, finding them remedial in nature,164 most dissolve corporations only if the alleged grounds fall

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156. *Id.* at 922.
157. *See supra* notes 57, 72 & 136 and accompanying text.
158. *See supra* notes 57-58 and accompanying text.
159. *See, e.g., supra* text accompanying notes 66-68.
160. *See supra* notes 69-156 and accompanying text.
161. *See supra* notes 26-56 and accompanying text.
162. The Pennsylvania legislature noted that the state involuntary dissolution statute did not limit the existing equity power of the courts. PA. CONS. STAT. ANN. § 2107 A(2), comment, at 623 (Purdon 1967).
163. *See supra* note 22.
within the narrow statutory terms. Furthermore, while dissolution statutes grant courts full power to dissolve a corporation in certain circumstances, they do not mandate the exercise of that power. Thus, many courts use their discretion to deny dissolution even where it is permitted explicitly by statute.

There are four policy rationales that courts implicitly or explicitly assert as justification for their reluctance to grant involuntary dissolution in minority shareholder suits. Each of these rationales falters under close scrutiny. First, courts reason that it is not their role to extinguish legislatively created entities. Every state legislature, however, through the enactment of involuntary dissolution statutes, has granted its courts full power to dissolve corporations. By strictly applying the dissolution statutes, courts have failed to effectuate the legislative intent that corporate entities be extinguished in certain instances. Furthermore, courts have an inherent power in equity to provide fair results within the spirit of the law. When courts refuse to dissolve a

ground of oppression broadly when applied to close corporations); White and P & W Oil Co. v. Perkins, 213 Va. 129, 135, 189 S.E.2d 315, 320 (1972) (although court should broadly construe statute, alternate remedies are available). See supra note 81 and accompanying text. See also Henry George & Sons v. Cooper-George, Inc., 632 P.2d 512, 517 (Wash. 1981) (quoting 16A W. FLETCHER, PRIVATE CORPORATIONS § 8034.1 (1979) (courts should construe and apply statutes according to equitable principles).

165. See, e.g., Streb v. Abramson-Caro Clinic, 401 So. 2d 410, 414 (La. Ct. App. 1981) (Louisiana dissolution statute provides specific and limited grounds for dissolution and that an alleged breach of fiduciary duty is insufficient to warrant dissolution under the Louisiana statute); Turner v. Flynn & Emrich Co., 269 Md. 407, 410, 306 A.2d 218, 219 (1973) (refused to extend terms of statute that provided the dissolution remedy to holders of shares to income beneficiaries of testamentary trust).

166. See supra note 23.


170. See supra notes 57, 72 & 136 and accompanying text. But cf. supra note 21 (some legislation provides for involuntary dissolution only when other remedies are unavailable).
corporation even to achieve fairness, they avoid their responsibilities, and defeat the purposes of equity. Finally, judicial reluctance to disturbs legislatively created entities for minority mistreatment\textsuperscript{171} or deadlock\textsuperscript{172} seems misplaced when state officials readily terminate corporations for failure to comply with simple legal formalities.\textsuperscript{173}

A second rationale that courts commonly assert in denying dissolution stems from the corporate doctrine of majority rule.\textsuperscript{174} This doctrine provides that an investor impliedly consents to corporate policies as determined by the majority.\textsuperscript{175} A shareholder’s right is generally proportionate to his interest in the corporation. By purchasing less than a majority interest, a shareholder arguably waives his right to assert a claim of dissatisfaction with majority management. Nevertheless, while a minority shareholder may consent to majority rule, he does not thereby agree to become the subject of abuse. A minority shareholder reasonably expects the person to whom he entrusts his money to treat him fairly,\textsuperscript{176} whether out of an inherent sense of obligation or because of a legally imposed fiduciary duty.\textsuperscript{177} Because the principle of majority rule assumes that minority shareholders implicitly surrender control of their investments to the majority, the rule conflicts with the realities of close corporations, in which most shareholders expect to participate in corporate management.\textsuperscript{178}

A third explanation that courts offer for their reluctance to dissolve

\textsuperscript{171} See, e.g., Capital Toyota v. Gerwin, 381 So. 2d 1038 (Miss. 1980) (court denied dissolution even though defendant discharged plaintiff in violation of incorporation agreement); Fix v. Fix Material Co., 538 S.W.2d 351 (Mo. Ct. App. 1976) (court denied dissolution but warned that if defendant’s oppressive conduct continued plaintiff might obtain relief in future); Baker v. Commercial Body Builders, Inc., 264 Or. 614, 507 P.2d 387 (1973) (although court found that defendant acted oppressively it denied dissolution because no indication that conduct would continue).


\textsuperscript{173} See supra note 10. See also Stumpf v. C.S. Stumpf & Sons, 47 Cal. App. 3d 230, 235, 120 Cal. Rptr. 671, 674 (1975); Hornstein, supra note 8, at 245.


\textsuperscript{176} See supra note 114 and accompanying text.

\textsuperscript{177} See supra notes 115-16 and accompanying text.

\textsuperscript{178} See supra notes 112-13 and accompanying text. See generally F. O’Neal, supra note 6, § 9.04, at 582-83.
corporations is that management decisions are traditionally protected by the business judgment rule, which affords corporate management wide discretion in decisionmaking. Embodying the presumption that controlling shareholders act in the best interest of the corporation, the business judgment rule protects management from harassment by discontented shareholders and from undue interference by the judiciary. By deferring to the judgment of controlling shareholders, however, courts often fail to restrain abuse of power by the majority. Moreover, although courts may not be qualified to consider the propriety of the complex business decisions of publicly held corporate directors, decisions facing close corporation directors are usually well within the scope of judicial understanding.

A final rationale offered by courts for their unwillingness to grant

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180. The court in Maldonado v. Flynn, 413 A.2d 1251 (Del. Ch. 1980), rev'd sub nom. Zapata Corp. v. Maldonado, 430 A.2d 779 (Del. Sup. 1981) stated that "the business judgment rule protects the directors from liability by a presumption that the decision is proper." Id. at 1255.


183. See supra note 126.

184. See F. O'Neal, supra note 6, § 9.04, at 584. See generally id., § 9.04.
dissolution is that the remedy may have adverse effects on the community, eliminating corporate jobs and depriving consumers of essential goods and services.\textsuperscript{185} A dissolution order, however, does not necessarily result in liquidation of the corporate business. A shareholder or third party may purchase the entire business, leaving little or no interruption in business operations.\textsuperscript{186} Furthermore, public policy demands minority shareholder protection to encourage the growth of new business.\textsuperscript{187} Prospective investors may choose not to invest in a close corporation that might have provided the community with new jobs, goods, and services rather than risk becoming locked in without recourse against possible majority mistreatment.

Thus, none of the judicial rationales for reluctance to involuntarily dissolve corporations withstands close analysis. Similarly, the standards that courts presently employ in determining whether to grant dissolution are often inadequate or misapplied. For instance, in applying the case by case method,\textsuperscript{188} courts tend to curtail the effectiveness of the


Two commentators observed that courts perceive public interest as dictating their reluctance to dissolve solvent or profitable corporations. Hetherington & Dooley, supra note 1, at 27. Professors Hetherington and Dooley, however, suggest that this reasoning is faulty because the practical effect of a dissolution order does not usually result in the termination of an ongoing business. To the contrary, one of the parties to the suit usually buys out the other and continues business after dissolution of the corporate entity. See id. at 28, 32-33, 65-75 app.

The Rhode Island legislature guarded against judicial reluctance to involuntarily dissolve a profitable corporation by specifying that courts could dissolve a corporation in a minority shareholder's action "whether or not the corporate business has been or could be operated at a profit." R.I. GEN. LAWS § 7-1.1-90(a)(2) (1969).

\textsuperscript{186} See supra note 18.

\textsuperscript{187} Professor Hornstein encouraged dissolution for the public benefit in some instances. He stated:

Not only private rights and elemental principles of contract, but also the economic health of the country and consequently the public interest call for the winding-up of a corporation when it is just and equitable. It may be anticipated that, with the separation of corporate ownership from control, the need for this remedy will become greater, both as a matter of immediate justice and as a deterrent to others.

Hornstein, supra note 8, at 249.

\textsuperscript{188} See supra notes 81-108 and accompanying text.
well-established ground of oppression, which potentially allows dissolution for a wide range of majority acts.\textsuperscript{189} A case by case analysis of oppression leads to vague and inconsistent results, providing the minority shareholder with few guidelines on which to base a claim.\textsuperscript{190} Courts that expand this test by requiring an accumulation of oppressive acts allow minority mistreatment to continue too long before allowing relief.\textsuperscript{191}

The reasonable expectations test,\textsuperscript{192} on the other hand, is a more promising test for minority shareholders seeking dissolution for mistreatment. Courts adopting this test recognize that close corporations, unlike public-issue corporations, are frequently based on personal relationships in which individual expectations reasonably extend beyond mere profit-making.\textsuperscript{193} Moreover, application of the reasonable expectations test is consistent with the current trends toward acknowledgement of the existence of a fiduciary duty between majority and minority shareholders\textsuperscript{194} and the need for special treatment of close corporations.\textsuperscript{195} Courts that narrowly apply the test, however, diminish its effectiveness.\textsuperscript{196}

IV. Conclusion

The few statutes that expand present MBCA provisions to provide more specific guidelines for the courts\textsuperscript{197} potentially afford the greatest protection for mistreated minority shareholders. By listing specific majority shareholder acts warranting dissolution, legislators grant courts unquestionable authority to dissolve corporations in a variety of particular instances, thus encouraging judicial activity.\textsuperscript{198} Broad statutory

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\textsuperscript{189.} See supra notes 73-74 and accompanying text.
\textsuperscript{190.} See, e.g., cases cited supra notes 81-92 and accompanying text.
\textsuperscript{191.} See, e.g., cases cited supra notes 93-108 and accompanying text.
\textsuperscript{192.} See supra notes 109-33 and accompanying text.
\textsuperscript{193.} See supra notes 110-14 and accompanying text. See also supra notes 2 & 6-8 and accompanying text.
\textsuperscript{194.} See supra notes 115-16 and accompanying text.
\textsuperscript{195.} See supra note 2.
\textsuperscript{196.} See, e.g., case discussed supra notes 127-29 and accompanying text.
\textsuperscript{197.} See supra notes 134-56 and accompanying text. See generally Hornstein, supra note 8, at 250-51; Comment, supra note 73, at 141. Professor Hornstein warns, however, against too much specificity in stating the available grounds for acquiring dissolution for it encourages defendants to "get around the law" by asserting that their actions have been outside the statutory terms. Hornstein, supra note 8, at 250.
\textsuperscript{198.} In its report on the new Minnesota Corporation Act, effective July 1, 1981, the Advisory
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grounds, in contrast, only enhance judicial reluctance by providing courts with too much discretion in ordering dissolution. 199

Judicial reluctance to dissolve corporations, however, continues to limit the effectiveness of even the most liberal dissolution legislation. 200 Equity has similarly failed to establish a basis on which courts will freely grant dissolution. 201 Leaving courts with wide discretion simply has not worked. Minority shareholders of close corporations cannot hope to receive adequate protection against the oppressive majority until all states pass legislation providing courts with specific guidelines under which to proceed. More importantly, for such legislation to be effective, it must be mandatory rather than permissive in nature, requiring that courts impose the dissolution remedy when appropriate.

Linda L. Shapiro

Task Force referred to the new involuntary dissolution statute and stated: “Fraudulent or illegal acts continue to be a ground, but dissolution should be granted more frequently to minor shareholders who have been treated inequitably by management.” ADVISORY TASK FORCE ON MINN. CORP. LAW, REPORT TO THE MINNESOTA SENATE (1981), reprinted in Preface to MINN. STAT. ANN. § 302A.751 (West Supp. 1981), at XXV-XXVI.

The Commissioner’s comments following the 1972 amendments to New Jersey’s involuntary dissolution statute state that “in the context of a closely-held corporation [New Jersey] courts should be free to look beyond direct harm to the value of a shareholder’s investment and to consider all pertinent factors.” N.J. STAT. ANN. § 14A:12-7(1)(c), comment (West Cum. Supp. 1981-82).

199. See supra notes 59-133 and accompanying text.

200. See, e.g., case cited supra note 142.

201. See supra notes 37-56 and accompanying text.