

JAMES FITZGIBBON

OLD MAN RIVER

AN ENVIRONMENTAL DOMED CITY A CONCEPT DESIGN FOR E.ST. LOUIS IL.

BY R. BUCKMINSTER FULLER

The OLD MAN RIVER NOTEBOOKS are a record of some of the ideas, the events and the intentions that have enlivened this search for the good life for East St Louis Illinois.

Many minds and hands and dedications are involved in this ongoing effort. Buckminster Fuller, Robert Ahart, Wyvetter Younge and Katherine Dunham started it. Tom Thomson, Carl Safe, Denny Cope, Carl Utchmann, Bill Wischmeyer, Mary Brown, Chris Grubbs, Ken Johnston, Margaret Fitzgibbon, David Jordon, Al Moelker, Marjorie Miller, Gordon Wittenberg, Pat Cronin, Ron Steele and many others from East St Louis, St Louis and Washington University have given time and thought, hard work and encouragement to this vastly interesting adventure.

The NOTEBOOKS are a private printing and are exclus vely for use by those who are directly connected with this work in progress.

James W Fitzgibbon Washington University The School of Architecture September 1972





EAST ST. LOUIS PLAN COMMISSION

7 COLLINSVILLE AVE. EAST ST. LOUIS, ILLINOIS 62201 274-0613 AC 618

February 22, 1971

Mr. James W. Fitzgibbons 6927 Waterman Avenue St. Louis, Missouri

Dear Mr. Fitzgibbons:

Dr. R. Buckminster Fuller, world renowned inventor, architect, designer, philosopher, and mathematician, will be in East St. Louis to personally speak on his "Design for Better Living."

In accordance with a resolution passed by the City Council of East St. Louis on the 18th day of November, 1970, you are invited to attend a Public Forum at 7:00 p.m. on Thursday, February 25, 1971, at the Mary E. Brown Community Center, 617 South 15 Street.

The purpose of the meeting is to hear Dr. Fuller's presentation and to discuss the much talked about Riverfront of East St. Louis.

The resolution reads as follows:

"That a Design and Development Team be instructed to provide a forum in which all citizens and other interested parties can re-act to and make known their desires, wishes, and ideas for the development of the East St. Louis Riverfront."

Since you are very much a part of East St. Louis, it would be most appreciated if you would plan to attend the meeting. I will be looking forward to seeing you there Thursday evening.

Sincerely,

Wyvetter Younge

Chai/rman

Fuller's dream for East St. Louis: Everyone has place under the sun

Metro. East Journal

Fuller's vision: City under dome

The following resolution was passed by the City Council of the City of East St. Louis to implement the proposal for the East St. Louis Riverfront.*

RESOLUTION

A RESOLUTION ESTABLISHING THE EAST ST. LOUIS DESIGN AND DEVELOPMENT TEAM (17)

WHEREAS, Professor Buckminister Fuller has agreed to participate in a Design and Development team for the redevelopment and renewal of the East St. Louis area.

WHEREAS, the East St. Louis Planning Commission
desires to cooperate fully with the technical resources such
Design and Development Teams will make available to our community.

NOW, THEREFORE, BE IT RESOLVED:

That the City Council hereby established the East St. Louis Design and Development Team.

That the City Council invite Buckminister
Fuller to serve on the Design and Development
Team.

That such Team actively solicit the support of senators and representatives in asking the Governor of the State of Illinois to participate in the research and development efforts for the East St. Louis riverfront.

That the said Design Team explore fully an optimum design for the Development of the East St. Louis Riverfront.

That the said Design Team explore fully the economic feasibility of developing the East St. Louis Riverfront.

That a Design and Development Team be instructed to provide a forum in which all citizens and other interested parties can re-act to and make known their desires, wishes, and ideas for the development of the East St. Louis Riverfront.

Passed by the City Council of the City of East St. Louis, Illinois, this day , November 1970. Mayor - Alvin G. Fields

Commissioners

Filed: November 18, 1970 Recorded: November 18, 1970 Signed: November 18, 1970 Approved: November 18, 1970

ATTEST:

D.P. O'Brien City Clerk

GLASS UMBRELLA FOR EAST ST. LOUIS: Architect R. Buckminster Fuller displaying a model of his proposed "spheroidal surface dome" in East St. Louis last night,

Fri., Feb. 26, 1971 ST. LOUIS POST-DISPATCH

The dome would provide controlled environmental living for 30,000 persons in East St. Louis. (Post-Dispatch Photo

Glass City Proposed For East Side

R. Buckminster Fuller, noted Illinois University at Carbon-held a press conference after-for architectural designs involv-dale, proposed a controlled en-ward. The meeting was at the man of the East St. Louis Planing the use of domes, presented vironmental living situation as Mary E. Brown Center in East of the East St. Louis Plannum and reinforced glass city development.

Ward. The meeting was at the man of the East St. Louis Planning Commission, said moves
St. Louis, which structure Fullhad been made of Fuller's presentation and would be shown at num and reinforced glass city development.

structure just south of Eads Bridge. It would be 900 feet high, one-half mile in diameter and rest on supports so traffic could flow underneath.

Fuller spoke of a "spheroidal 1 surfaced dome," but in more (common terms called it an umbrella and said it had been named "Old Man River."

The design shows 10 levels of ; terraces on the outer shell of 1 the cone. Four levels of living quarters would be in each of , the terrace areas.

Residents would live on the outside of the shell. Inside, the ; "crater" would house shopping 5 centers, recreational areas and, 1 hidden from view, equipment i needed to regulate temperatures and other factors.

"It is a plan for an environ- t ment free of pollution, free of c class distinctions and it must be t free of racial tensions," Fuller said. "The whole idea is that it t should be a city that would cel- i ebrate the fact that there is no t

num and reinforced glass city development.

"I am bringing this to the several public forums.

Fuller spoke to about 130 people first," Fuller said. "If East St. Louis residents at a they reject it, we drop the struction of the cone-shape Fuller, professor at Southern meeting closed to the press. He plan."

GOOD LIFE FOR ALL 出出 DEPENDS ON

MEN.

DENIZENS of the dome would reside in living units built up in terrace fashion from four levels above the ground. The community would be largely self-contained, with its own shops, offices, recreation facilities and parking. Trees and shrubbery would adorn each level.

Geodesic Dome Inventor To Offer E. St. Louis Plan

R. Buckminster Fuller, archi- its dismal condition and its futect and inventor of the geodes- ture, Ahart said. ic dome, is preparing a plan for the development of East St. people," said Ahart, who has Louis, it was announced yester-been involved in organizing and

Robert Ahart, chairman of a done." steering committee working with Fuller, said that industrialists in the area would be ap- community meetings will be proached, beginning this week, to determine their interest. The said. "It will be for the commuproject would be developed nity to accept or reject the prowith private capital.

ect, which "will affect 50,000 to might be sought. 100,000 people with the river- "The project has to go befront as a prime target."

at Southern Illinois University, helped." Carbondale, is internationally known for his work in planning projects designed to remedy world problems. "Do more with less" is his motto.

Ahart said that preliminary sketches and models of the project were being prepared. He would not discuss the nature of the project or its estimated cost, "other than it will be big, dramatic and spectacular."

Fuller, 75 years old, apparently became interested in East St. Louis through his friendship with Miss Katherine Dunham, a retired dancer living in the city.

With her and Mrs. Yvetter Younge, chairman of the city planning commission, discussions were held about the city.

Fuller "has a feeling for poor day. The plan will be presented assisting black-owned businesses. "He is anxious to get this

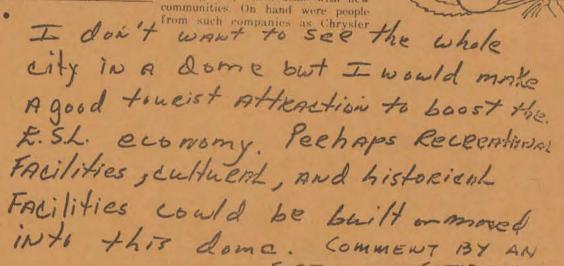
> After the proposal is made, held March 8, 9 and 10, Ahart posal," he said.

Ahart said that a number of He said that if private funds nationally prominent persons were not sufficient to develop might be involved in the proj- the project, federal assistance

The race is on for new towns

A rush is under way to get in on newtown development. Since President. Nixon signed a law last Dec. 31 permitting developers to apply for federal loan guarantees, "we've been overwhelmed with inquiries," reports William J. Nicoson, director of the office of new communities in the Housing & Urban Development Dept.

Large companies, in particular, are showing keen interest. The Urban Life Institute, a subsidiary of Rouse Co., which is building the widely publicized town of Columbia, Md., has twice sold out five-day seminars on "The Columbia Process" at \$750 a head. At a twoday meeting last week, more than 50 representatives from private concerns, cause it will help so many," developers, banks, consultants, and Fuller, professor of general. Ahart said. "This is for those public agencies heard Nicoson and ized design science exploration who are talked about but never other experts explain Title VII of the Housing Act, which deals with new



Commercial, Housing Center Of \$1 Billion Set at Chicago

By II M and STREET JOI REAL STREET Report-r (HICACO) A 3,000-acre complex of noising industry and shopping will be built about 30 inles west of Chicago at an est mated cost of \$1 billion over 12 years.

et . a Invi tment & Developmen. Co. a to it of Aetha Life & Casualty Co., will de class the complex. Joint developers of the residential section will be Homert Debe & Co., and Moteo, a subsidiary of Mershall Field & Co.

Urhan Investmer said it hoped to break ground this year on the first phase of the project, a 1.2 million square-foot, en-

E.ST. LOUIS CITIZEN Realty Corp., Dillon, Read & Co. Chemical Bank, and Owens-Corning Fiberglas Corp., as well as members of Rockefeller family interests. Recently, David Rockefeller, chairman of Chase Manhattan Bank, proposed a private corporation to tap as much as \$10-biltion for new-town development, Rockefeller agreed with an earlier study group that had urged the U.S. to think in terms of building at least 10 new cities and 100 smaller new towns.

One consultant on last week's seminar, J. Timothy O'Reilly of Robert Gladstone & Associates, reports he was approached by "four different developers, each of whom had a piece of property and was ready to go."

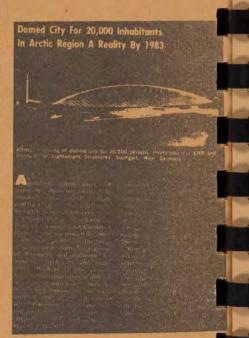
Foot-dragging? ()ne major worry darkens the hopes of the scores of com-

THE GOOD LIFE FOR ANY MAN DEPENDS ON THE GOOD LIFE FOR ALL MEN passe feet to include an outlet of Lord &

avior, New York, he company said. Malea and Urban Investment currently re involved in several joint ventures in through area, including a \$100 million

com complex on Larth Michigan Avenue

panies eager to leap into the new-town business; They wonder whether the Administration is ready to provide the grant money and the staff nun officials need to process applications. At



Metro-East Journal

Fuller's vision: City under dome

Photographs on Page 11

Fuller's dream for East St. Louis:

Everyone has place under the sun

Fuller calls his domed city plan "Old Man Biver"

Sought by Missouri leaders

FAA official: No airport delay mople the as more day again to a series of mean and the series of the serie

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Components of News 1484. September of News 1484. And there ones the plan to preserve recreation areas Ogilvie offers plan to preserve recreation areas Ogilvie offers plan to preserve recreation areas There, downstand and Worston. Sports will beet this up with Sports will beet this up with Sports will beet this up with And the preserve of t



City Under Glass

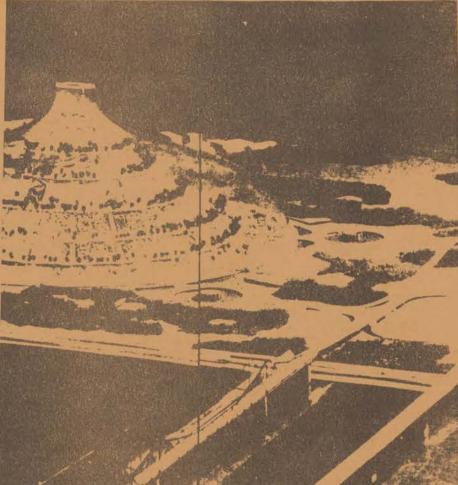
R. Buckminster Fuller's concept of a city enclosed in glass for construction on the East St. Louis riverfront is as bold and imaginative as might be expected of Southern Illinois University's genius-in-residence. Mr. Fuller would erect an umbrella-like dome half a mile in/diameter and place therein, on a conical hill, 9000 garden terrace apartments for 30,000 to 40,000 persons. Inside the mountain would be the required service facilities; the whole environment would be pollution free.

It would be a great mistake, we think, to place a 900-foot structure like this close enough to dwarf the 634-foot arch. Given a proper site far enough from the arch, however, the Fuller plan is worth considering despite the tendency to dismiss it offhand as impractical. Cost, of course, would be a critical question; Mr. Fuller previously intimated something like 500 million dollars.

Cost aside, the glass-enclosed city, which Mr Fuller calls "Old Man River," would be an international sensation, and what it would do for the St. Louis-East St. Louis metropolitan complex in terms of public attention taxes the imagination. Mr. Fuller envisions his dome as enclosing a raceless, classless society—a city of the future.

We think Mr. Fuller should be encouraged to continue with the planning of the project, and that there ought to be a thorough public discussion of its merits and demerits. We have a suspicion that despite as novelty the idea is not so far from practical realization as might at first be thought.

Metro-East Journal



World attention would turn toward East St. Louis if this dome-covered city of 30,000 to 40,000 were to rise on the riverfront

ST. LOUIS POST-DISPATCH Fuller's idea for riverfront: Transparent dome over homes on terraces



ames W. Fitzgibbon, architect and associate of R. Buckminster Fulley before develop the model and no



Fuller under dome

April 5, 1971

Dr. R. Buckminster Fuller P. O. Box 909 202 West College Carbondale, Illinois 62901

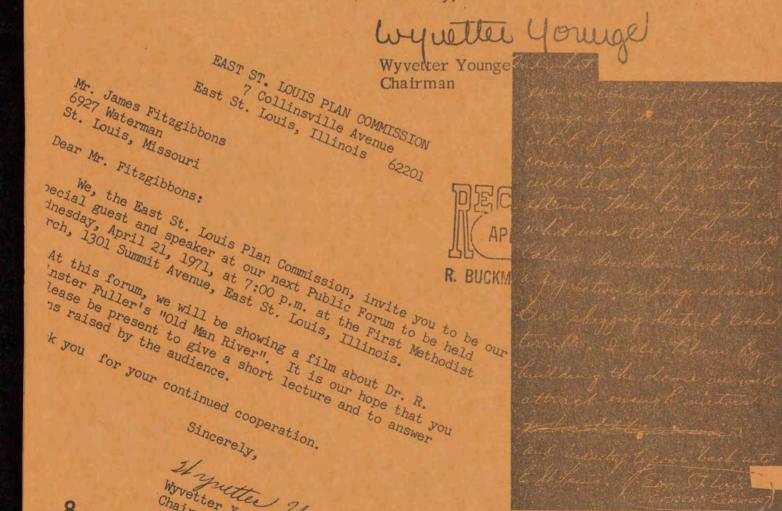
Dear Dr. Fuller:

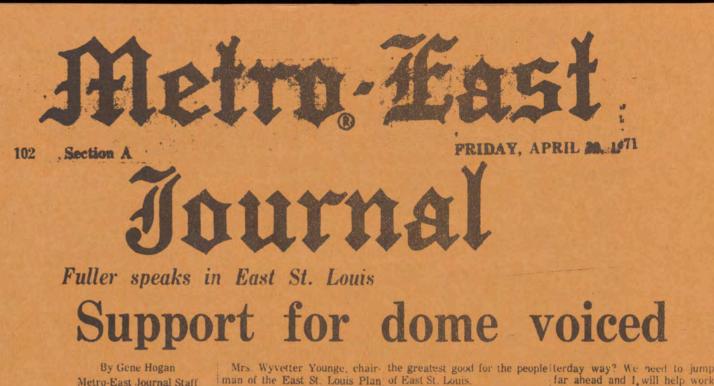
At our second Public Forum there were only 10 persons present. Enclosed please find the comments of four people who gave their reaction.

We have Public Forums set up for April 5, April 14, and April 21. Then on April 29, we are planning on your presentation.

I am forwarding these responses to you so you will be aware of the community reaction at this time. .

Sincerely,





Metro-East Journal Staff

R. Buckminster Fuller, did not approve. and renowned throuhgout ing Thursday night Fuller was tion.

His presentation was illustra- 50,000 persons. dents at Washington University, throughout the city.

liminary sketches for such a in Lincoln Park. project at his own expense. He Fuller, who has 26 honorary Vernon Taylor expressed conhas been assisted by James W. degrees from universities cern for the poor people of the Fitzgibbons, associate professor throughout the world, said he city and other speakers asked of architecture at Washington was not concerned with real whether the project would bene-University, and a team of stu estate values or what grants for people or simply displace

ted by large photographic and Fuller and his associates also Louis project.

are available but wanted to do them.

Commission, pointed out Fuller | Fuller said it was reasonable on this project. Guarded acceptance of a dom- had been invited to elaborate to assume construction would! Bennie Donald, principal of ed city on the East St. Louis on a concept he outlined at take 10 years and said this Alta Sita School, also supportriverfront and a desire for more a meeting last Feb. 25. He had this period of time may be the ed continued study of the proexpansive plans were express- asked for community response most spectacular in the history posal. ed Thursday night at a public to the proposal and said it would of man. He pointed out large Fuller said it would be possibe dropped if the community jet planes are only 10 years ble to build the riverfront pro-

the world as visionary planner, asked to proceed with planning. The Metro-East area is at the construction of the project and made his second presentation along with the construction of axis of east-west and north- it would be built to conform on the planned community at a model which would indicate south travel patterns, he said, to the wishes of the people it the Mary E. Brown Communi-living conditions ir an enclosed and will continue to be at the would serve, he said. ty Center which he designed. development bousing 30,000 to hub. He said he was, at age 76. committed to the East St.

diagram drawings of the dom- agreed to prepare a documen- "There is a lot of nonsense; ed city and a model prepared tary film which could be used going on." Fuller said. "Beby design an architectural stu- to explain the concept to groups cause of state laws man cannot live in buildings where he works Miss Katherine Donham sug- so we have only typewriters Fuller, a research professor gested that the model and other sleeping in these fine buildings at Southern Illinois University- displays could be exhibited to with all the wonderful plumbing Carbondale, has prepared pre- good advantage in the center and the worker living in slums."

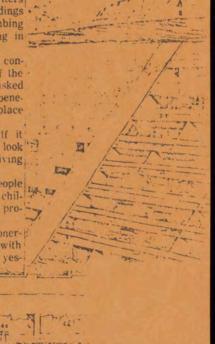
Barry Henderson said "If it weren't for people who can look ahead we would still be living n the Stone Age.

Mrs. Younge said all people want a better life for their children and urged Fuller to proceed with his work.

Elmo Bush, city comm elect asked "Why deal with yesterday's problems in a yes-

far ahead and I will help work

old but have replaced ocean ject without an enclosing dome. creator of the geodesic dome. At the conclusion of the meet- liners as a means of transporta- Changes would be possible throughout the planning and





Wyvette

EAST ST. LOUIS ADVISORY AND DEVELOPMENT NON-PROFIT HOUSING CORPORATION

CARLES					
Younge ive Director	TIME:	Begin: June, 1972	Begin: January, 1973	Begin: June, 1973	Begin: September, 19
ofessor James Fitzgi ofessor of Architect shington University 27 Waterman Louis, Missouri	ACTIVITY:	Fund Rassing Campaign	Construction of OLD MAN RIVER COMMUNITY DIALOGUE CENTER	Interior used to generate dialogue concerning the OLD MAN RIVER DEVELOPMENT and the quality of LIFE avaliable there:Goal EstablishmentDesign Characteristics Defined	Remodel interior for use as a Neighborhood Community Center
ar Professor Fitzgib	PARTICIPANTS:	1. Local Share 2. Governmental Share 3. Foundation Share	1. Umbrells 2. Housing 3. Scale Model	1. Citizens of East St. Louis, III. 2. People visiting East St. Louis from around the World	1. Local citizens

Thank you for indicating in our terephone conversation that you would participate in the fund raising efforts to build the 120 feet model of R. Buckminister Fuller's Enviornmental City in Jones Park.

I have spent the time since our conversation, preparing visual materials for your consideration. These materials will serve as a beginning basis for our fund raising efforts.

Would you please have lunch with me at the Holiday Inn, 6th and Broadway in the Eads room, at 12:00 noon o'clock, on Friday, February 25 1972 Mr Firzoibhons. 大大大大大大大大大大大大大大大大大大 Professor of Architecture, will present Mr. Fuller's

memories. Then, we can discuss a fund raising plan. The following persons who have agreed to help, h the meeting:

Mr. Herbert Littlefield, President of Southern I

Mr. C. J. Rogers, President of First National Ba

EAST ST. LOUIS ADVISORY AND DEVELOPMENT

MANDEMIKENTATION SEPTEM 2000 State Street

Phone (618) 274-2177

Nacan 1

Dr. R. Bockminster Fuller Box 909 202 West College

MAR -4 1971 Dear Prof. Fuller:

Thank your for you presentation last Thursday night.

Commission, that a life size model of your concept be completed.

I have written the Park District to request a gift of land in Jones
Park by the lake. Mr. Fitzgibbons suggested that a 150' x 150'
space would be appropriate. space would be appropriate.

Survival makes the billding of "Old Man River" an

Thank you again.

Grund yourse

nager of Union El Against this great ap-

ued help and coop rearguard action, holding

It has taken 20 years for the ten new towns to reach

ARCHITECTURE: WHY NOT START A CITY WITH AN EVENT?

Here are some facts: in the year 2000 we shall have a population of between 75 million and 85 million; 20 million new citizens who will want jobs, houses, scho nd amusements. They will have great expectati sch year 100,000 people come to London, and most that 20 million will look towards the south east. When oin Europe the pressures on London and Kent w st St. Louis Plan continuously increase. The same growth of popular is taking place in Europe. The great cities are expand ast: Amsterdam/Rotterdam becoming a single unit, Ruhr towns merging into a world city, Paris growing explosively. The efficiency of a future European economic tor of Industrial structure will depend on its communication Used in animportance of the Channel T other way, a million poun ofessor of Archit infrastructures. Our proble permanent building would dam, the container port at Tl more closely to Europe: me even after a six-month stint in a world's fair.

proaching reality our planners are fighting a green belts against the avalanche of development. In spite of all their hopes, the planning process has

Wyvetter Younge, Dir administrative and parochial.

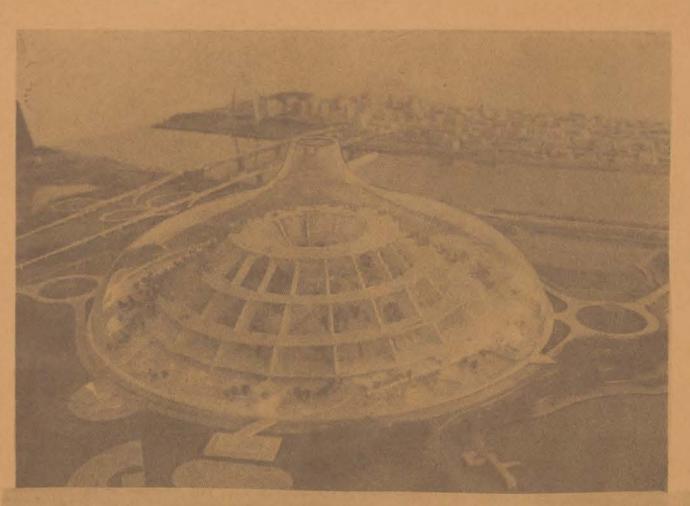
creating involvement we generate confidence and energy, set ourselves international standards, make the opening deadline a reality. Above all we would be making a gesture on the scale of the times. We could make a world city into an event. THEO CROSSY Theo Crosby is a practising architect. He was responsible for the highly successful industrial section of the British Pavilian at Expo

This kind of subsidy is

of course, much more

important psychologically

than economically. By



Building A Small City Beneath A Dome

Mar 26 1971 MEMO to RBF

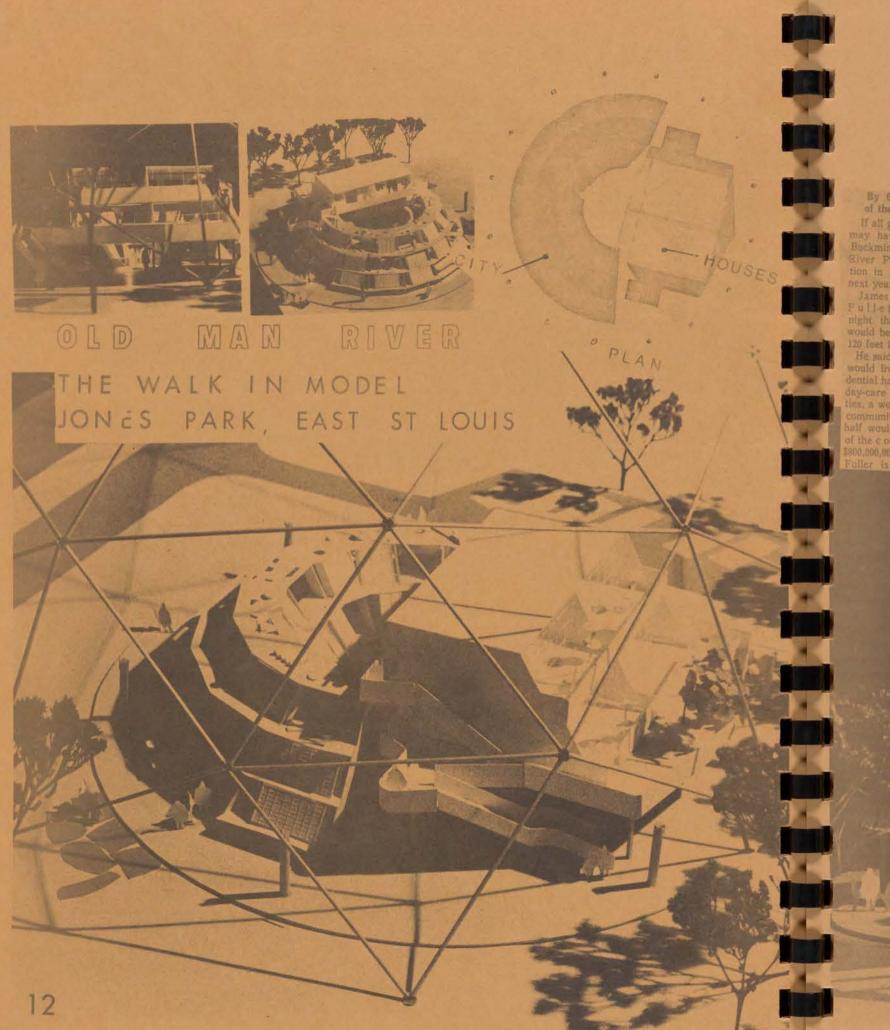
THE WALK IN MODEL.

A Not For Profit organization 'The O M R Development Corporation has

been formed in East St L to raise money \$30,000 , for the design work on the walk-in -model. The Co-Chairmen are two East St L bank president

Tentative approval has been given to locate the model in a pleasant cit park (We have not made formal applications at this date) The Park District would benefit because the 120 foot pavilion would revert to them when the model days are over. Many East St L people are intersted in the fact that this would be East St Ls FIRST tourist attraction in recent history.

The Walk-in Model we estimate will cost about \$350,000. Funds are to be looked for from EDA under Training Bill money (For job training), from HUD UNDER experimental Housing, and from local industry.



RELIMINARY COST ESTIMATE: WALK-IN MODEL OF "OLD MAN RIVER" 25,000

ing, etc.

12,000 25,000

62,000

By CHARLENE PROST of the Post-Dispatch Staff

If all goes well, East St. Louis and plexiglass miniature. Fitzhave a miniature of R. gibbon said that the East St. tion work could be completed in and a construction timetable. duckminster Fuller's Old Man Louis Park Commission had six or seven months. tion in Jones Park within the Jones Park site.

James W. Fitzgibbon, one of uller associates, said last izations were studying ways of ight that the minidome city rould be about 50 feet tall and 20 feet in diameter.

Insutute of Architects and the found for the town within a town Engineers Club of St. Louis at concept of the future."

Engineers Club of St. Louis at concept of the future. Fitzgibbon is professor of architecture at Washington University and president of Syner-and and Community organ.

fe said that five families would live in a terraced, residential half that would include a ay-care center, parking facili-es, a workshop area and other ommunity facilities. The other would be a representation he completed, full-scale ,000,000 undertaking that

The public would be allowed be obtained and that construct elaborate, ultramodern commuto visit the \$400,000 aluminum tion could be started within the nity beneath a 700-foot trans-

be available for this," Fitzgib- scale project, which would getics, Inc., an association of He said he was optimistic that the necessary money could

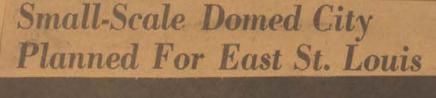
319,580

year. He said that the construct parent dome, lacked financing.

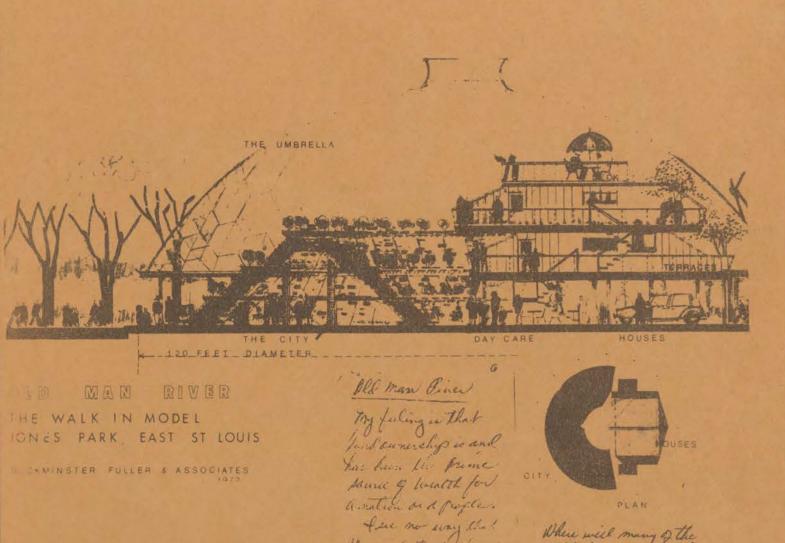
six or seven months.

But, he said, with conventionSketches of the miniature and al construction costs rising and full-scale projects were shown space at a premium in many to members of the American cities, "it's a reasonable solution for the town within a town in the convention of the miniature and all construction costs rising and full-scale projects were shown space at a premium in many to members of the American cities, "it's a reasonable solution for the town within a town in the convention
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house 12,000 families and an architects and engineers.







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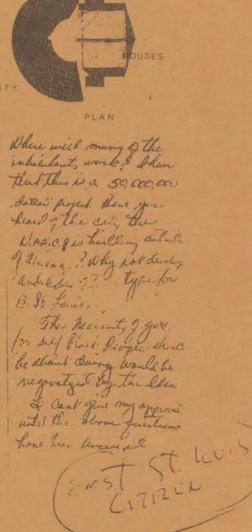
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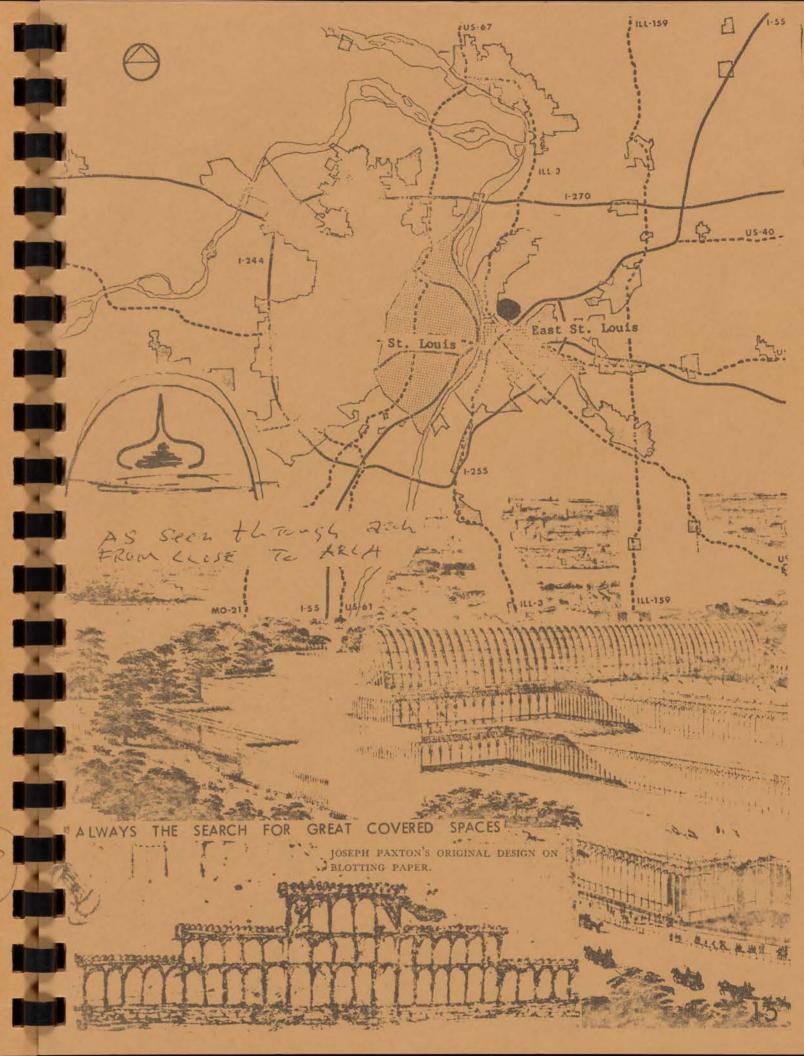
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He building of the bench.

THE ECOLOGICAL

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Science Foundation for funding a combined action and theory,

nart program. The research intention is to advance

Research Proposal Submitted to the National Science Foundation

RESEARCH APPLIED TO NATIONAL NEEDS (RANN) team formed as a joint venture -,

St. Louis, Howard University, Washington D. C., and the East St. Louis Community Center Development Corporation.

NATIONAL SCIENCE FOUNDATION

WASHINGTON, D.C. 20550

November 5, 1971

Professor James Fitzgibbon School of Architecture Washington University St. Louis, Missouri 63130

Dear Professor Fitzgibbon:

I received your letter of October 27, 1971, and the attached preliminary proposal draft for the Umbrellad City Study. After reading the draft, Dr. Lucas and Dr. Thiel met with me and we had a very interesting discussion. I also talked about your proposal with staff in several other NSF programs.

There is interest in several aspects of the proposal, however, the consensus is clear that I must confirm the discouraging reaction you have already received from Dr. Lucas and Dr. Thiel regarding the submission of a formal

As to other possible sources of funding, HUD should be interested in discussing this proposal but I am skeptical that they will be. Another possibility is the National Endowment for the Arts where Bill N. Lacy has recently taken over as Program Director for Environment Design. Several statements by Lacy suggest that he is looking for demonstration projects to support and you may wish to send him a copy of your preliminary draft. His

I have tuniliarity with the space program in the United States and have found that the big contracts given out as far have gone only to large corporaious that have dressed themselves up with large staffs of scientists in order to a betantiate their lobbying competitivewith the universities. The space scioutists, of the successful bidders for space contracts, are given the problem a how to develop the space dwelling. they are not design scientists-they are abjective scientists. Design science just be objective.

able alternative may be reanzed, in, inc-thy the other hand, the architects or students in general fail to gain that initiative within the next five years, then the weapons industry's overwhelming nivasion of the livingry field will occur and will swiftly evolve into Huxley's awful dream.

Why is it likely that if the weaponry industry and its scientist-slaves take over the livingry industry, life will move toward Huxley's unhappy dream? And

numediately present

I am convinced that we are swiftly emerging from the abysmal conformities of yesterday's illiterate, spit-punctuated profanity and monosyllabic verbalism. in which rags, filth, diseased bodies, prevalent stenches, devastating superstition, and local bias reigned supreme ces

Beginning with World Ward, science, technology, and industry began the epochal and ever-acrelments.

New Town Over Railroad Yards s Proposed for 60,000 People

Operation TACLE

Romney Readies a Secret, Supposedly Cheap Plan To Attack Social Ills—and Help Nixon Win Votes

THE WALL STREET JOURNAL, Thursday, Decamber 30, 1971

betore i P 13/12 Dying Detroit Ford's \$400,000,000 Project May Be Too Late

Laurence G. O'Denzoli In The Wall Street Journal

In The Wall Street Journal

Henry Ford II's speciacular plan to revive a partien of Detroit's downtown riverfront with sont rooms of offices, apartments and hatal rooms is giving this dying city some much-eaceded hope. The 28-ere complex of high-ries buildings and plazar not only would spark Detroit's someony and give its downtown a long-overdue dash of city of the contract of the psychological becaute that would I map is a other investors to follow suit. But the quanting is whether any of this will matter in the long

This Public Opinion run. For it may well be that big as it us-is too little too

consequence of trends evident long before 1987 to experts on urban America. Soil, the reaction of Detroit's hustwas establishmens after the riot may have been the coup of grace. Instead of rallying to the aid of Detroit the city's biggest wheels ether joined the stampeds to the suburba, or passively watched it happen. This is not to say that they don't care, or that they don't care or that they do not have the poetroit Committee, formed shortly after the amote cleared away, included Mr. Ford and the other top auto men and became a model for Urban Coalitions across the country. More recently another blas-chip panel, Detroit Renaissance, has

and tried to get the stadium built. These efforts brought some changes within the auto compenies, mainly in the luring practices, resulted in loans of top-notch corporate takent for urban planning process and triggered a roodest flow of funds into small projects. But while these committees were meeting, pondering and planning, the more significant corporate actions were taking place elsewhere. Kresge, one of the nation's largest retail-

Federally Subsidized

THE NEW YORK TIMES, SUNDAY, JANUARY 8, 1972 ()

Gowernment Is Now a Big Landlord in Decaging Inner Cit.

A cultural phenomenon of the late twentieth century is the growth cengathering together of hundreds of thousands of people for short in advance periods, such as has happened in Washington, D.C., Central Park, me a whole Woodstock, and elsewhere. These gatherings become instant cities, and in and va as such require basic services such as sanitary facilities, food a telecom Rarely, if ever, have these services been provided adequately, and in a spring and a in distribution, medical services, refuse disposal, water supply, etc few isolated cases, loss of life has resulted. This, and other setup aye consequences such as hunger, thirst, and pollution - while less serious - no to dam can be avoided by proper planning and design of support facilities.

The problem: to design a portable system of modular units to house a comprehensive support system for a three-day city of 400,000. The system is to be trucked to the site, erected by trained crews, manned by trained personnel during the gathering, dis-assembled by the crews and removed from the site, leaving no permanent scarring or pollution of the site or its environs. Specifically, the functions of the system are as follows - water supply, water storage, sewage collection and disposal medical aid, shelter and evacuation, food storage, food processing and distribution, refuse collection, storage and disposal, communications equipment storage and dispersal, security control and distribution, stage and backdrop, lighting, dressing rooms, shelter for v.i.p.'s.

The facilities would travel from a central storage area to any place in the world via common carrier.

owners, who might be a large-scale entertainment promotor, like the Fossey Virginia Murison John Parman Edwin Electric Circus, or who might be the parks and recreation department Quiles Jay Reiter Ed Rice Hannah Roth

Housing Construction 1968 4 9 191,770 1960 225,840 primpt years with the mean or Commission Page 66, Column and the cities are in do-

24 medical facilities units delivered by 2 auto-carrier trailers.

Steve Arnn Larry

The deployment of these facilities would be undertaken by their Jeanne Downing Rick Fair Jon Fels Beremoe Bogdanow Dan Boxx Hill Burgess Al Cantor Norman Spatz Bill Young

WHETHER THE ECONOMIC ADVANTAGES CAN OVERCOME

THE ANTI-CHANGE INERTIAS OF LARGE SOCIAL BODIES IN:

TIME TO AVERT WHOLE WORLD DISASTER IS, HOWEVER, TO

BE QUESTIONED. WHEN WHOLE NEW HUMAN SETTLEMENTS the geodesic structure describes a miles in are to be installed on virgin sites as, for instance, rise protectively over mid-Manhattan on the antarctic continent, the doming-over may be promptly realized.

The Case for a Domed City

By R. Buckminster Fuller

There are persuasive arguments in favor of cities under single umbrella shells. Whether the economic advantages can overcome the antievolutionary inertias of large social bodies is, however, questionable. When whole new human settlements are to be installed on virgin sites as, for instance, on the Antarctic continent, the doming-over may be realized. The doming-over of established cities in the moderate climates will probably not occur until domed-over cities in virgin lands have proved successful enough to persuade the established cities to employ comprehensive umbrellaing. The established cities will probably not adopt the doming until environmental and other emergencies make it imperative.

A number of advantages are provided by domed-over cities. First is the advantage accruing exclusively to energy quantum changes inherent in size changes and growth rates. When we double the diameter of a dome, its surface area increases fourfold and its volume increases eightfold. This also means that the number of molecules and atoms of the gases of the atmosphere inclosed by the double size dome is multiplied eightfold, while the number of atoms of the shell is multiplied only four-fold.

Variations in atmospheric temperature are caused by increased motion and resultant crowding of the atmospheric molecules. Therefore, each time we double the size of a dome, the amount of surface of the dome through which each molecule of interior atmospheric gas could dissipate its heat is halved; also, the number of molecules able to reach the surface in a given time is halved.

We can say that the larger the dome, the slower the rate of energy loss as heat—that is, when the heat is greater inside than outside; conversely, when the exterior heat is greater, the larger the dome the lower the rate of energy gain as heat from outside is received and transmitted through the dome's surface to the gaseous molecules inside the dome.

The energy conservation of a closed local system improves twofold each time the system's linear dimensions are doubled. This principle is demonstrated in stars and in icebergs. Icebergs can melt only as fast as they can import heat from their surrounding environment of air and ocean through the surface of the iceberg. The larger the iceberg, the lower the ratio of surface area to its volume or mass. However, as icebergs melt, their mass gets smaller at a mathematical velocity of the third power while their surface area decreases only at a velocity of the second power. This is to say the volume decreases much more rapidly than does the surface area, so, as icebergs get smaller, the amount of surface area for each unit of volume of its interior mass increases at an accelerating rate.

Therefore, icebergs melt faster and taster and when the final piece of ice dwindles to pea size it can be seen, by the human eye, to accelerate to extinction. Due to the principle of energy conservation improvement with size, the larger the domed-over city the more stable its atmospheric conditions become, and at ever-decreasing cost per unit of volume.

A second advantage also relates to relative surfaces. When we wish to design a good air-cooled gasoline engine, we design it with many fins, as with the typical motorcycle engine. The greater the external surface the more effectively will the heat be conducted from the small interior to the large exterior surface. Though it would be impractical from a service viewpoint, the surface of the air-cooled engine could be further increased by modifying the same amount of metal, used in the fins, to take the form of spines or spindles like the quills of a porcupine.

If one looks at an aerial photograph of Manhattan Island, New York, there is seen just such a spined, or spindled, high-speed cooling system. The energy consumed by New York City to heat it in winter and cool it in summer is employed in a structural system that operates most effectively in the swift release of the energy to the surrounding atmosphere. There is no structural method of inclosing the circulation space of the city's dwellers that is more effective in wasting heating and cooling energy than that struc-

tural system employed by New York and other skyscraper cities of the world. Spheres inclose the most volume with the least surface and, as we have seen before, the larger the sphere the lower the ratio of surface atoms to inclosed atmospheric atoms.

A dome over mid-Manhattan, reaching from the Hudson to the East river at Forty-second street, on its east-west axis, and from Twenty-second to Sixty-fourth street on its north-south axis, would consiat of a hemisphere two miles in diameter and one mile high at its center. The peak of the Empire State building's television tower would reach only a third of the distance from the street to the domed surface above it. The total surface of the dome is just twice that of the base area of Manhattan that it would occupy.

A cube has six square faces, If we build a cubical building on a square of land, five of its six faces are exposed to the air. If we build a square-based building, two cubes high, the exposed vertical and top surfaces of the building are exactly nine times the area of the land occupied by its base. If the building is 10 times as high as the edge of its square base, its exposed vertical and top surfaces are 41 times the area occupied by its base. If 20 stories high, it is 81 times the base area.

Using such calculations and taking an inventory of the building heights in each of the city blocks of midtown Manhattan that

R. BUCKMINSTER FULLER, the engineer-scientist-designer who invented the geodosic dome, has been offering drematic environmental innovations since 1917, from a one-piece dis-stemped bethroom to a plan for a mile-high roof over midtown Manhattan. The web-like geodetic doma, light and strong, has been Fuller's most eminent contribution and thousands of them have been built in all parts of the world-ruller is associated with Southern Illinois University, Carbondale, where he lives in a geodesic dome.

Art by ARTHUR OSVER

would be covered by the dome, we find that the total surface of the dome is only one fiftieth of the total exposed surface areas of the buildings which it would cover. The energy losses of midtown Manhattan, under such a dome would be reduced approximately fiftyfold and the energy lost through the building walls, during both the heated winter and air-cooled summer conditions, would not be lost to the outer atmosphere but lost only to the controlled interior environment of the dome, and therefore could not be considered as lost. We have already learned of the extraordinary energy conservation of big domes. so that the very moderate temperature level the dome would be effectively maintained. with energy savings to the city and its inhabitants of probably better than 90 per cent as against the undomed conditions.

The cost of snow removal in New York City would pay for the dome in 10 years

Studies made at the Snow Institute of Japan and by Mitsubishi Co. (the General Electric of Japan) indicate the cost of heating the surface of the domes. With electric resistance wires bedded in the skin, to maintain a temperature sufficient to melt snow and ice

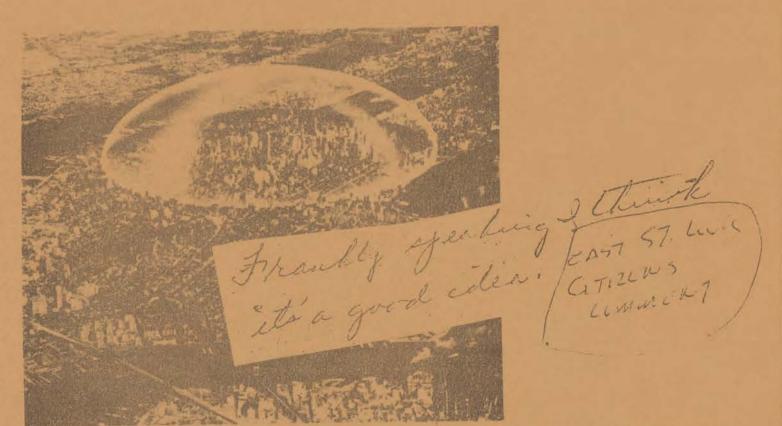
with the electric heat turned on only during the time of snow and ice formation, for cities in the snowfall magnitude of New Yorkwould be far less than the cost of amortizing the expense of the additional structure necessary to support the cumulative snow loads throughout the winter months.

When rain falls on New York City and its counterparts around the world, it runs down the buildings into the streets, then into the gutters and on to the sewers to be polluted with all the other waters. Year after year New York and other cities have suffered water shortages, though they are deluged with summer thundershowers when enough water falls to take care of the city for days. With a domed-over city, both the melted snow water and the rain would run neatly to a guttering, clear of the pollution of the streets, down into a canal around the dome's lower rim from whence it would flow to great collecting reservoirs. There would be enough attitude in the dome to cause the water to flow gravitationally back to the storage reservoirs in Westchester.

Because the energy losses would be so greatly reduced for the covered portion of the city, the heating and cooling could be handled most economically by electrical energy wired in from generators far from the domed-over city. A new ultra-high-voltage electrical conducting system will soon bring New York electrical energy, by wire, all the

way from the Pennsylvania Hills, where the coal is to be mined and burnt in steam-driven electric generators at the mine mouths. This will eliminate all fumes from the atmosphere covered by the dome. The dome would also be able to umbrella away the fumes occurring outside the dome and originating inside the satellite industrial areas.

Those who have had the pleasure of walking through the great skylighted arcades. such as the one in Milan, Italy, are familiar with the delights of covered city streets in which it is practical to have outdoor restaurants and exhibits. They will be able to envision the arcaded effect of a domed-over city in which windows may be open the year round, gardens in bloom and general displays practical in the dust-free atmosphere. The daylight will be bright inside the domes, without direct sun. All the part of the dome through which the sun does not shine directly will be transparent. These domed-over cities in the northern hemisphere will have the southern part of the dome, which receives the approximately perpendicular rays of the sun, protected in summer by polarized glass so that the dome will not gain heat during the sunny hours. In the winter the sun will be allowed to penetrate, to impound the sun's



The Fuller dome, as it would appear if installed over central Manhatian island

THE DOMING-OVER OF ESTAB-

LISHED CITIES IN THE MODERATE CLIMATES WILL PROBABLY
NOT OCCUR UNTIL DOMED-OVER CITIES IN VIRGIN LANDS
HAVE PROVED SUCCESSFUL ENOUGH TO PERSUADE THE ESTABLISHED CITIES TO EMPLOY COMPREHENSIVE UMBRELLA-ING.



group of community workers recently.

"As a community, we have had just about d everything happen to us," she said. "East St. sarily true that new towns must be built in Louis has become an administrative city . a city almost entirely supported by the Federal Government."

She said the federal programs have done little to enhance the community's sense of identity and civic pride. On the other hand, Old Man River could be the stimulus to get the city moving in a positive direction, she

> this predominantly black city, she said, more come or black families. than 60 per cent of the housing is substand- Mrs. Younge said in-town developments times as many houses as are being con- problems.

and more creative place to live.

that will improve the quality of life?

and have the disjointed, disharmonious jun- she said.

poverty in East St. Louis," Mrs. Younge told gie that we live in now, or you can spent your time working on this beautiful project."

Mrs. Younge argued that it is not necesrural areas among trees and green pastures.

SHE AGREED with Fitzgibbon that new communities will have to be built within the limits of present cities. This is because of the almost insurmountable problems created in the suburbs or in rural areas if new developments are contemplated there.

In addition, Fitzgibbon said, suburbanites have demonstrated an unwillingness to ac-AS AN EXAMPLE of the physical decay in cept building programs that include low-in-

ard and the bulldozer is tearing down four such as Old Man River would eliminate these

She said the proposed dome-complex would "People hate the cities they live in," Mrs. be owned through stock participation by the founge said. "They are looking for a better people who live in the structure and by those with businesses there.

"Everybody knows that what's happening, Despite slow progress in arranging financow will not produce the kind of environment ing and in site negotiations with the railroad that poor people are entitled to. Why don't companies that own the land where the you spend your time working on something dome would go, Mrs. Younge said the project has won community approval.

'You can spend the same amount of time ' "The attitude is 'sure, why not build it,"

World attention would turn toward Faut St. Louis if this dome-covered city of 30,000 to 40,000 were to rise on the riverfront

Buckminster Fuller's idea for riverfront: Transparent dome over homes on terraces

By DONALD E. FRANKLIN Of the Post-Dispatch Staff

GETTING AWAY from the smog, the fifth and the urban environmental clutter is becoming increasingly difficult, especially for people stuck in a midwestern industrial center like St. Louis.

There still are places to go but if one's livelihood is earned here the respite must be of short duration. And the cost. To really get away from things it takes a trip to the Southwest, to the few areas of the East and West Coast still habitable, a Caribbean cruise or some other place outside the country.

Imagine then if in some future time St. Louisans could escape their environmental problems simply by walking, driving or riding across the river to East St. Louis! St. Louisans always have looked down their noses at the East Side but if R. Buckminster Fuller's idea should ever come to fruition the pendulum could swing.

Fuller, philosopher and architect-in-residence at Southern Illinois University, believes East St. Louis could become a controlled utopis by putting it under glass - a huge dome that would isolate it from at least some of the woes now besetting it.

Fuller believes that the end of environmental pollution, which contributes so much to man's frustrations, would even ease racial tension, traffic jams, crime in the street and other urban offshoots.

A group of East St. Louisans not only believe Fuller's idea is good; they believe it can be made to work. All that is needed, 20 say, is that a considerable amount of orid's resources and technology be brought to bear on making life in East St. Louis more creative and enjoyable. Under the dome, of course,

THE DOME PROJECT at this time has nothing much more than a code name. It is called Old Man River.

"Old Man River will show us the way to build harmonious, beautiful, and esthetically pleasing cities that people can live in," declared Mrs. Wyvetter Younge, former chairman of the East St. Louis Planning Commis-

"There has to be a different, novel and drastic answer to improve human living."

Mrs. Younge is the foremost advocate of Fuller's proposal and an admirer of his phi-

The new community, which would take at least 20 years to build, would have about 40,000 residents. Current construction cost estimates range from \$500,000,000 to a billion dollars.

ACCORDING TO Fuller's plans, the inhabitants would be protected from the elements by an umbrella-like plexiglas dome.

Under the dome, homes and apartments of many different shapes would be arranged on terraces sloping up the side of a "hollow mountain." Fuller proposes initial construction of 8500 living units.

Inside and beneath the "mountain" would he space for recreation, commercial enterprizes, light industry, shopping, pubs. schools, promenades, a 156-bed hospital and parking facilities. Pedestrians would have the use of a mini-transportation system employing golf cart-type vehicles.

The structure would occupy a 150-acre site just north of the Veterans Bridge. The dome. which is to be a half-mile in diameter, would rise about 900 feet overlooking the Mississip-

"This would be like living on a tropical island, "proclaimed James W. Fitzgibbon, prolessor of architecture at Washington University, and an associate of Fuller.

HE EXPLAINED that automatically controlled louvers on the outside of the dome would reflect sunlight in the summer to cool the inside atmosphere. In winter, sunlight through the clear dome would warm the air beneath.

An aperture at the top of the dome combined with open spaces at ground level would form a natural ventilation system. All of this would create an ideal pollution-free environment, Fitzgibbon said.

Fitzgibbon, Mrs. Younge and other supporters of Old Man River met last week with the East St. Louis Park Commission to advise its members of progress on the project and to request permission to build a 42-fool scale model of the new community in Jone

Mrs. Younge said the walk-in model won give East St. Louis residents a better idea of how the finished project would look and would help dispel notions that the domed city is just a pipe dream.

Although the Park Commission has not ye acted on the request, Mrs. Younge said construction on the model hopefully would star this spring. She estimated the constructi cost to be about \$250,000. Mrs. Younge is chairman of a fund raising committee.

"I BELIEVE that Old Man River will I built because it should be built," she asset ed. "The opportunity to improve our enviro ment is presented in this project. All we need is the will to do it.'

Mrs. Younge said Fuller's plans should be community-wide endeavor because it wo take a building program of that magnitude t reverse the city's poor economic outlook.

"I am personally committed to Old Ma River because my basic aim is to relie

Wyelter - Mis hes bearing in O. Mi Rue.

BY FRED POWLEDGE

The new city would contain 300,000

THE URBANIZATION OF STATEN ISLAND

Staten Island, that neglected corner | of the city that likes to think of itself as at least semi-rural, is becoming the site of one of the most interesting, if not significant, urban experiments of recent times. There is a proposal-you may have read the announcementto build a new city on the relatively vacant southern end of the island.

Charles Rouse, the developer of the new town of Columbia, Maryland, and the brain behind the Staten Island proposal, says it would result in "a city with a quality of life superior to anvthing else in New Yo

than that, he says, it v come at a time when New Y an example of success

Rouse's track recor certifies him as a res sional, but there are ordinary folk from the pect that the plan migh grab; at attempt by th nicipal evil, who cor Rouse proposal, to sei and hand it over to pri

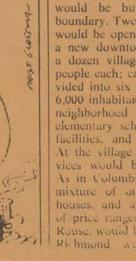
development will bring greater popul undertake an economic feasibility from New York City" and by the end lation "density" and more "low- and study. Rouse was the logical choice of the zenous, the project would have middle-incoming housing," which are because it has been so successful. The turned over a billion dolllars in tax

the details of the plan, been kicking around I legislation has been in bany, and the people a idly now: mimeograp starting to appear un windshield wipers.

What makes the Pla not that someone wants there, but that a proj made to take a vast am a major city (in this ci cant land in New Yor heard-of things with those things almost tot traditional forms of ment. Of equal signific tainty of what will has is done. People like Ro latter as "trend" develo things drift along by the development in much c already means countles boxes on 40-by-100-fo

little open space, inadequate transportation, and overloaded sewers.

The city, which figures its own hold- a great proportion of willow are ings in South Richmond at about 45 | wooded, and an anather speciper cent of the area's 7,300 acres, or by filling in the area's along R \$75-million worth of land paid the Ray



There is also the fear that tancy new | Rouse Company \$550,000 in 1909 to | it could all be done "without a dollar code words on the island for Negroes. | company started in 1959 as a Baltimore | revenues. All the battle lines are not yet drawn, mortgage banking firm, then got into

> Mr. James Fitzgibbon 6927 Waterman Street University City, Missouri 63130

Dear Mr. Fitzgibbon:

WILLIAM ZECKENDORF

TELEPHONE PLAZA 9 7800

November 24, 1971

to 400,000 residents. An industrial site would be built along the western boundary. Twenty per cent of the land would be open space. There would be a new downtown which would serve a dozen villages of 35,000 to 40,000 people each; each village would be divided into six neighborhoods of about 6,000 inhabitants. As in Columbia, the neighborhood centers would contain elementary schools, basic recreational facilities, and convenience shopping. At the village and city levels the services would become more elaborate. As in Columbia, housing would be a mixture of one-family homes, townhouses, and apartments, in a variety of price ranges. Housing density, says Rouse, would be no greater than South Richmond would experience under

383 . Mulison Shonne New York . N. Y. 10017

One uppertant result of all this, says possibly because few islanders know shopping center development. In 1965 Ed Aucreaci Rouse's project coordinator on the short would be "to show that there is a beater way. New York really needs. dramatic success. Not only that it will also say a great deal for the nation If it can happen in New York City it can happen any-

is undirescable that such an inflo-

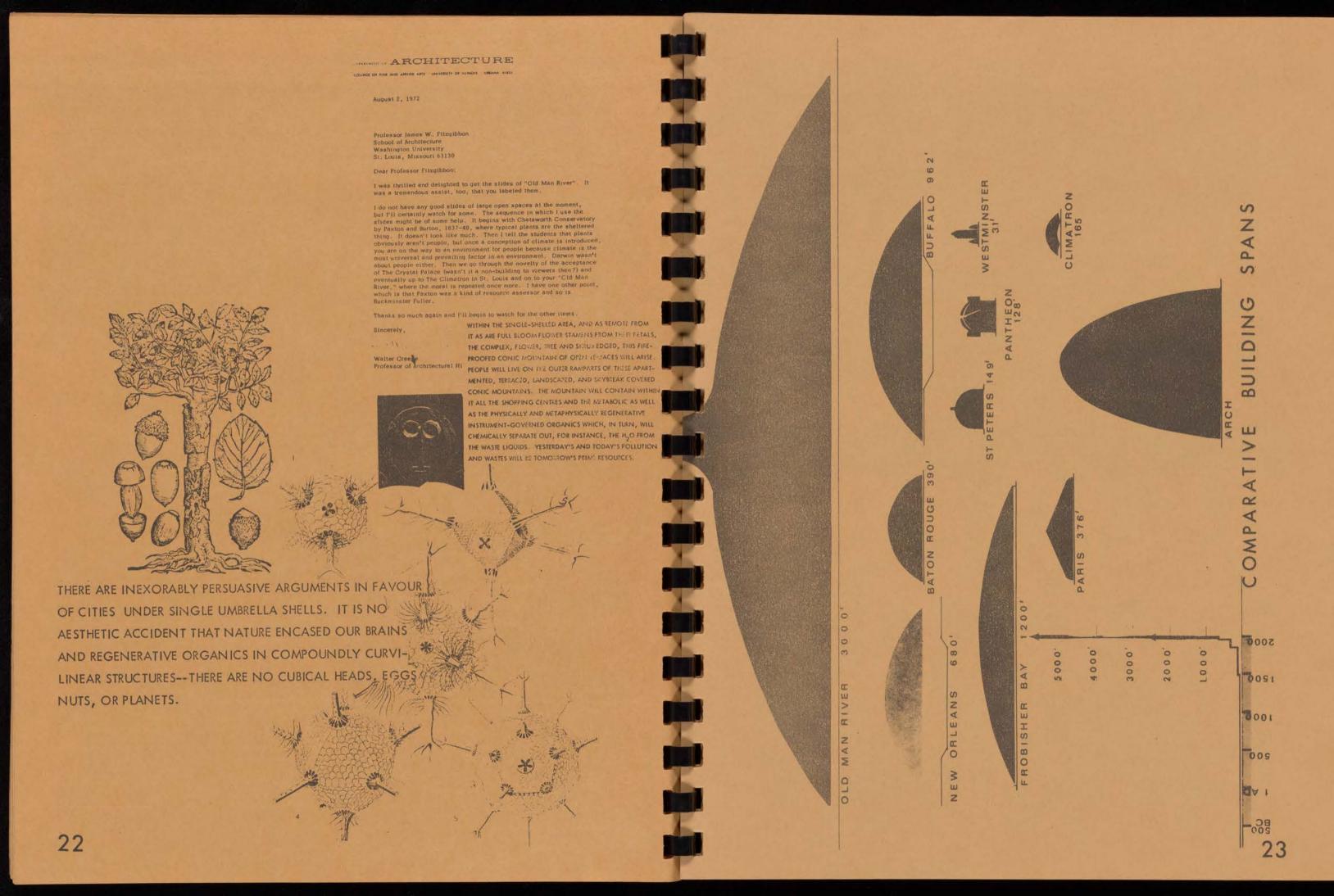
I have been referred to you by Herman Wolfe, of Carbondale, Illinois, an associate of Buckminster Fuller.

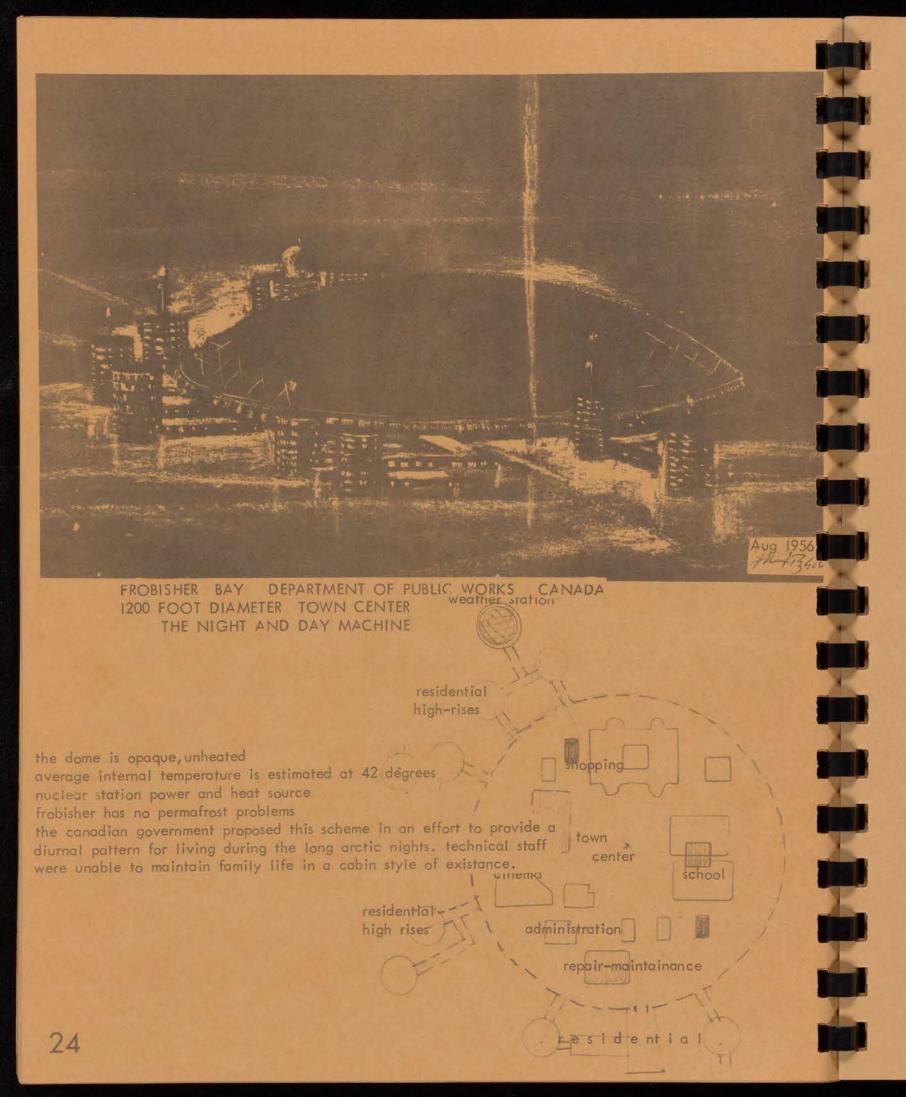
Mr. Wolfe said that you might be kind enough to supply me with photographs, plans, or anything else that might be helpful in promulgation of our efforts for a major horticultural dome to cover an entire city. Mr. Fuller is our colleague in this matter. We are working with him towards initiating the first of such projects at Hackensack Meadows, New Jersey.

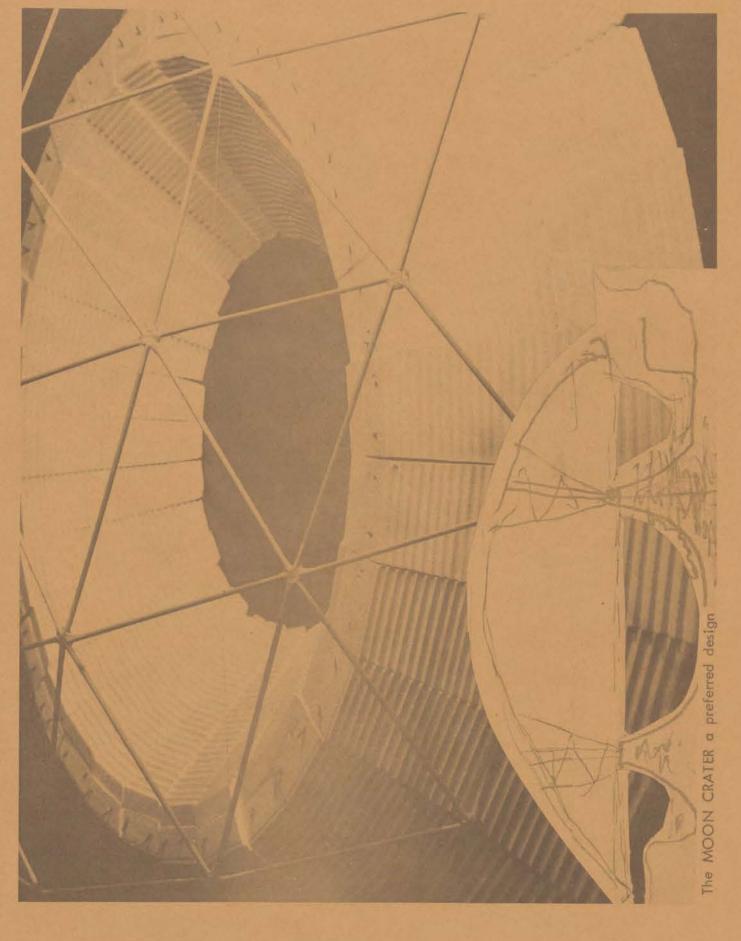
Your assistance in this matter will be very helpful.

Build a new of and car in Richmond, law to existing 1,500

Sincerely,







In Arctic Region A Recility By 1983

DEPARTMENT OF OPERATIONS RESEARCH

Professor James Fitzgibbon School of Architecture

St. Louis, Missouri 63130

Washington University

Dear Professor Fitzgibbon:

Mr. Shoji Sadao suggested that I contact you with regard to optaining information about the proposed East St. Louis Project.

Thomas L. Saaty and I have been doing some research on redesign of cities. A feasibility study more along the lines of Operations Research, Socio-economic points of view than archictectural. We currently have a book in preparation called "Compact City". Recently I had an opportunity to discuss with Buckminster Fuller our findings and he, in turn, told me a little about the East St. Louis Project. I would be grateful for any references (detailed or otherwise) you could send me.

Sincerely,

George B. Dantzig Professor of Operations Research nd Computer Science

IT BECOMES INTUITIVELY OBVIOUS TO ALL THAT THE SUCCESS-FUL EXPERIMENTAL CITY WILL BE UMBRELLAED BY A SINGLE SPHEROIDAL SURFACED DOME BECAUSE OF THE VAST LIVING

AND OPERATIONAL EFFICIENCIES THUS TO BE ATTAINED.

The Fuller will probably get the same resiltains that Easle got when he started building the bridge across the prince Essi ST Louis Ci

Cities of the Plain

A fresh approach to the urban dilemma was offered last week by David Rockefeller, chairman of the Chase Manhattan Bank, but it was far removed from New York City's immediate wors. His notion: the creation of a corporaon to raise \$10-billion in pri-" investment to start building. it on scritch, 110 new American it's ut in the boondocks.

Citing projections of a 75-milhon-terson population growth by the end of the century, Mr. Rockefeller suggested where man, of these newcomers might go not to the old trouble-ridden urban centers, but to new cities -100 with a population of 100,000; 10 with a population of million "If they are well conrerved." he said, "there is no cason why the bulk of the capial should not come from seconts

Such a program would her he easible in the New Y & City eres, he said, for the hand is not vallable. Not to mention the rivate capital.

THE DOME IS NEVER BROWN BROUGHT OPEN TO 360 THE GROUND, IT IS IN EVERY DESIGN

AN R.B. FULLER SKETCH
INVERTED ANGULAR TORUS F
HOUSING RING SLOPES AND
THE INNER COMMERCIAL ANI THE MOON CRATER CITY IS FORMING A GREAT 'GUTTER' ID ADDITIONALLY CARRIES A DIND RECREATIONAL AREA OF THE

IS INDICATED VER WHICH COVER DOME COVER

old Man River Project. The Umbrellaed Town-in Town

NEw Jonnmunities Act 1968 Title IV MUD 4ct 1968 (42 U.S.C. 1901-3914)

Notes on the oreparation of the Entimate.

The Estimate is shown on numbered sheet under an itemized list as required by the New Communities Act.

The Project is in a preliminary design stage. No detailed drawings have been prepared. However large scale drawings are extant and several large scale model constructions were available for estimating purposes.

Land.. In one instance a site to be leased or purchased from Railroad interests was considered. The cost is included. In a second instance land now owned by the state was considered. No cost was entered.

Excavation, Piling, Roads, Walks. In each case these were estimated from drawings and models and as both sites are reasonably similar no comparison has to be made. Piles were to be driven 75 feet

Water Supply Sewage and Trash Disposal..

A sewage treatment plant is intended. Water supply will be from East St Louis Municipal source with new pumping station. A sum for a central limited trash disposal unit in the new Town is included.

Town is included.

The Real Estate Structure.

This is a term applied to the megastructure frames, elevated house support structure ind raised streets. These of Reinforced concrete and were estimated on a \$65, or yd in place average.

Dome Umbrella and Plexiclas Glazing.

This was estimated on a weight of steel per sq ft of surface from several previous large scale dome frames. Steel in truss form with plexiclas exterior surface. \$900, per ton'erected used as steel price.

These were estimated following a conference with the Westinghouse Elev entineers. A vertical system with upper exchange levels. Escalators for snort distance central area trivel.

Residential Construction. Units estimated to average 800 sq ft. estimated it 310,100 average.
Units estimated to average 800 sq ft. estimated it 310,100 average.
S13. per square foot. Certain reductions over out-in-weather construction
due to building under dome are included. Amounts to about 31.75 sq ft.

Two central heat and cooling plants are estimated to serve the town.

Lighting... Lighting estimate is for city streets, civic areas and the two level parking garage under the town. civic buildings ... Estimates were made of school requirements, fire, police and administration

area needs. Estimated at \$30,00 sq ft The Transport Terminal. This is located at city center on the levels of the underground garages Estimated at 530,00 per square foot. Escalators in other item.

A small (210) bed unit estimated at \$60,000 per bed.

The Garages. Reinforced concrete constructions underlying the entire city area. Estimated at \$3,100 per car.

Design fees of 5 and 5 % were assessed on the appropriate items. Approximately 5% of \$500,000,000.

Finance fees. Interest, finance charges ov various kinds.

Contingency.. A 12% contengency item was entered. This is modest in view of preliminary state of the design.

This refers to overhead.tax, administration and profit items that will be charged by all contractors, sub-contractors and others who supply contract services on the above items.

This is estimated at 255 of labor and material-normal rates.

EAST ST LOUIS OLD MAN RIVER summation

500 TOTAL ACREAGE this includes parks, roads, and recreation areas ACREAGE UNDER UMBRELLA

9,000 families density--500 ACRES 18/acre 53/acre 170 ACRES

800 200% -3000 B TECHNICAL INFORMATION Diameter of dome enclosure - 3,000 ft (approximately 1/2 mile) Number of houses & apartments - 9,000

Car parking: Tenants - 16,000 Commercial - 20,000

Height of dome - 800 ft

Commercial area is located in the center of the "Hollow Hill" - from 100,000 sq ft to 7,000,000 sq ft of rental sapce

Surface was = 24RH - 2 3 1416 2000 800 = 18,050, 120 sq. ft.

Urban Density - approximately 53 families per ground acre (Plaza Square apartments are approximately 57 families per acre)

Automobiles are confined to the enclosed lower perking levels. No autos other than for emergency and large item delivery service are allowed in the city.

Neighborhoods are in blocks of about 90 families and have both electricity to open stair access to auto-free park malls and neighborhood schools and shops.

Temperature range in the dome is expected to be from the 40's on cold winter nights to ordinary summer temperatures.

The bus and transportation terminal is located in the city center with escalators up to the shopping areas.

APARTMENT BUILDER/DEVELOPER COMPERENCE & EXPOSITION
NEW ORLEANS, RIVERGATE EXHIBITION CENTER. SESSION A-3 HONDAY, APRIL 26

PLANNED COMMUNITIES

A totally-planned community should include five land-use sectors: Residential; Industrial; Commercial; Recreation-Open Space and Public/ Semi-Public Use.

The following shows the average allocations as of April, 1971 for eight major new communities: St. Charles, Md.; Jonathan, Minn.; eight major new communities: St. Charles, Md.; Jonathan, Minn.; Bank Forest South Ill.; Plower Hound, Tex.; Rauselle, Ark.; Columbia, Md.; Beston, Va.; and Irvine, Calif.

The first five of the above are being developed under MUD Title 4 or its 1970 replacement Title 7 -- New Communities.

While these developments range from 5,319 acres to 32,400 scres, their ratios of land use are very similar.

The same master planning principles can and probably should be applied to more modest P.U.D.s both from the standpoint of land use and economic feasibility.

The compilation below was made by Robert H. O'Donnell, president, Harmon, O'Donnell & Huminger Inc., Denver, planners for the St. Charles, Mâ. planned community

--- Wes Wise, Editor APARTMENT CONSTRUCTION NEWS

AVERAGE LAND USE PACTS: BIGHT MAJOR MASTER PLANNED COMMUNITIES

- 11,210 average total acres
 103,500 average population projection
 9.5 average population per acre
 Land use breakdown, average of eight communities:

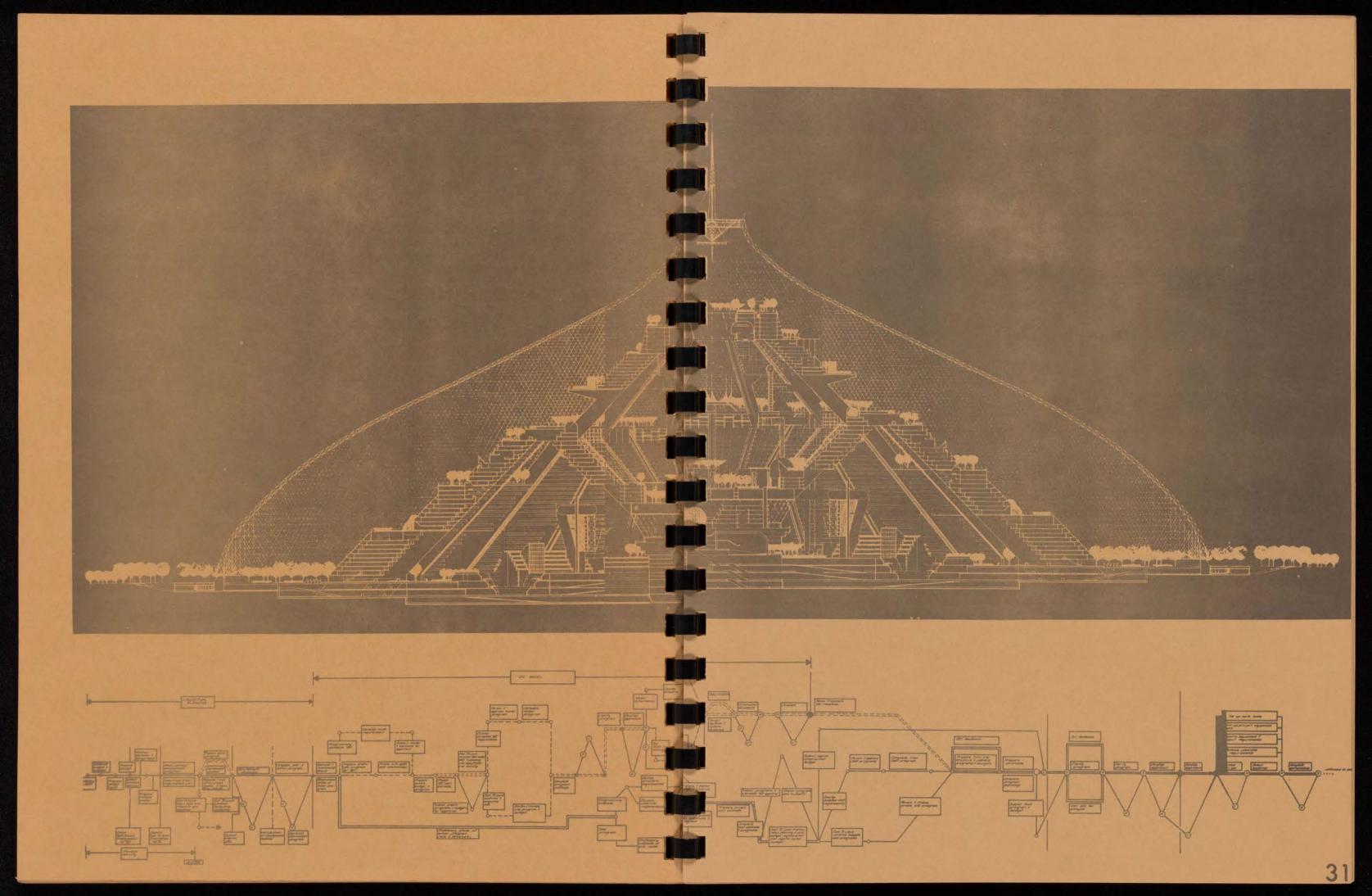
	Roo.	Indust.	Commercial	Req-Open	Public
Percent	50≴	14%	4%	20%	11%
Acresge	6,140	1,320	670	1,880	1,110
Ac/person		.017	.005	-023	.013

ITEM DESCRIPTION COST LAND - SITE A 20,000,00 -SITE B EXCAVATION - PILING In real estate structure) ROADS - WALKS 8,400,00 @ \$1,500,000 /mile WATER SUPPLY 14,000,000 and trush disposa SEWAGE LANDSCAPING 2,500,00 Lanns, Nonts REAL ESTATE STRUCTURE 64.800.00 DOME & GLAZING 84.300,000 PLEXIGLASS 19.300,000 ELEVATORS - ESCALATORS 24.900,000 RESIDENTIAL CONSTRUCTION 125,000,000 12,000 units (50,000,000) MECHANICAL HVAC 7,000,000 2 supply units plants @ 3,500,000 au LIGHTING 4,200,000 CIVIC-PUBLIC BUILDINGS 5,000,000 Elementery school 5.100,000 Sr. - Se High 700,000 Try aministration - palice 6.100,000 ibrary, recrestion, day-care TRANSPORT TERMINAL 1,400,000 "LINIC - HOSPITAL 210 beds @ "60,000/bed 12,600,00 SARAGES 71,200,00 @ 3,400 car CONTINGENCY 95.000.00 @ 12% TRCH-ENG FEES 23,800,00 WERHEAD - PROFIT 120,000,00 @ 25% TNANCE FEES 70.000,00 787,000,0

URM NO. 2328 inuary 1971	U. S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT FEDERAL HOUSING ADMINISTRATION	Form Approved Budget Bureau No. 6:
	CONTRACTOR'S and/or MORTGAGOR'S	Project No.
T.	COST BREAKDOWN	Building Identification
	(SCHEDULES OF VALUES)	

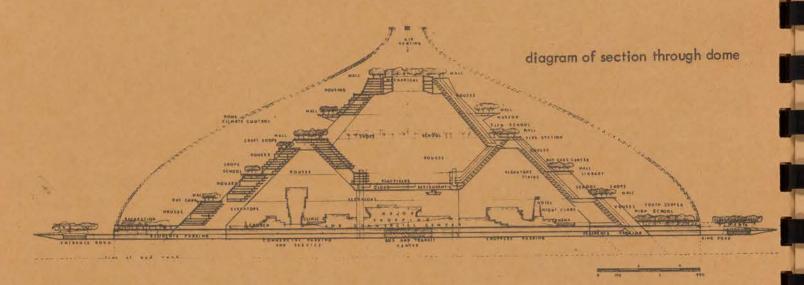
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A Missey Control of the Control of t	THER FEES ND PREMIUM	DESCR	EST. COST
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UMBRELLA ECONOMICS

Preliminary cost estimates suggest that the economics of dome covering a town must take into consideration the simplifications in construction potential in a large scale covered building area. The ordinarily important and costly problems of wind, waterproofing, air-tightness of joints,



tight corners and junctions are all reduced in a domed town to minor concern. This means that simpler, quicker, less costly ways of connecting building parts such as wassl, corners, 'windows', floors and ceilings can be used with certain savings of materials, time and building cost.

The umbrella should be erected at an early construction stage.

Contractors and subs working in the town will be able to further reduce building costs thru accurate and dependable work scheduling. It is always good building weather under the dome.

When these circumstances are taken into account as cost reduction factors it is evident that large sums of money are 'freed' for use in building the community roof.

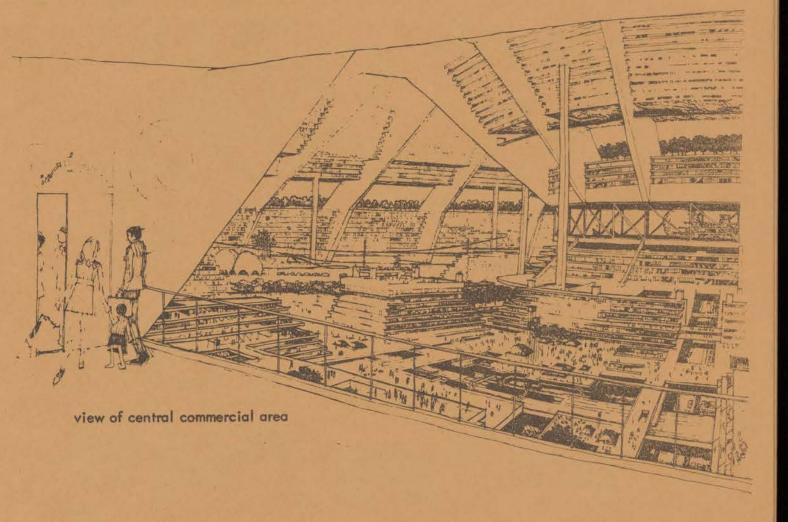
UMBRELLA ECONOMICS

Residential square footage in OMR is estimated at- 11,000,000 Commercial, Public and Institutional " 10,000,000 This total of 21,000,000 square feet of building space need to show a cost reduction from 'cut-in-the-weather' construction of only \$4.00 a square foot (Say \$24 a sq ft reduced from \$27 a sq ft) to produce

a sum of \$84,000,000. which is about the estimated cost of the dome

umbrella and glazing.

The long term reduction in maintainance costs in the town due to protection of streets, malls and building surfaces from weather erosion is an added economic advantage.



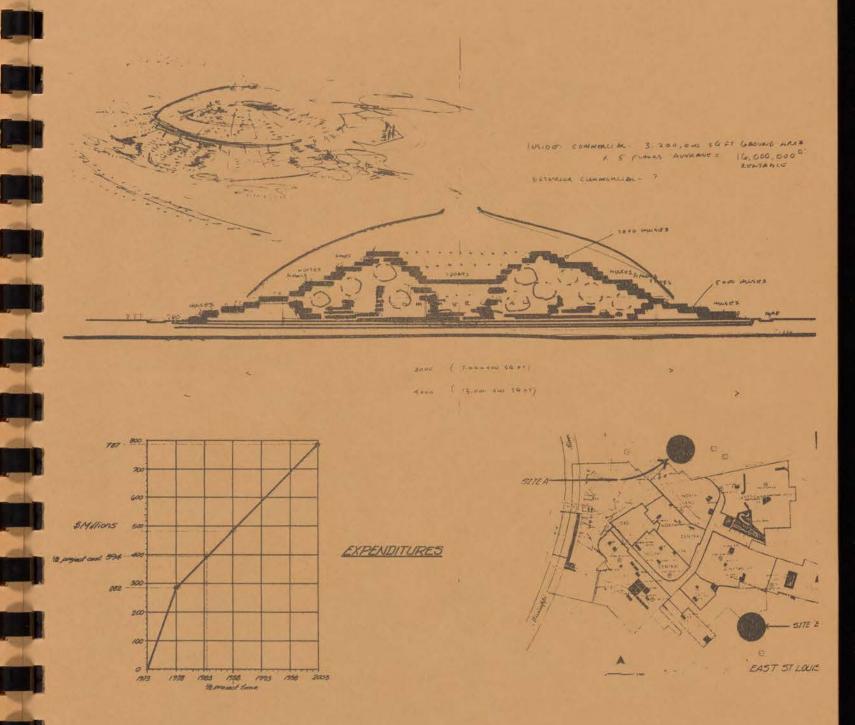
Following the East St. Louis City Council request to RBF to submit a concept proposal for the Riverfront, Mr. Fuller determined an an approach which would recognize the necessity of a major project attempt to recover for East St. Louis a missing sense of community and civic pride and identity. This was to be an effort to make for East St. Louis a large scale civic-community venture which would be:

- (1) a comprehensive town, built within the city limits
- (2) a project which would involve the best available environmental information and embody the best technological procedures directed toward a good life for all the people who would live in this town and in the area surrounding it.
- (3) a source of civic pride and identity, which in turn would tend to attract people, tourist interest, businesses and capital investment in both the new town and in the region.
- (4) a demonstration that people could study, think about, and he involved in the design and accomplishment of a town and its promises of a decent living environment for its people.

The project required in this preliminary concept stage the adoption of several working assumptions. These would be employed until further or better information called for changes in this base data. First an assumption that the town would be designed for approximately 9,000 families. Second, that it would be designed to exist under a glazed, sun controlling, weather-temperature controlling umbrella. And that the initial design would have houses of all kinds arranged in terraces sloping up the side of a 'hollow mountain,' the inner mountain slape would have community sports and group functions and both within and under the mountain and the city would be commercial enterprises, light industry, shopping, transport facilities. And that we would take advantage of the U.S. Government proposals to aid in the removal of the existing railroads and extend the Jefferson Archway Park along the East riverfrent—to place this environment town within a park itself as an extension of the government park. The density proposed is approximately 55 families per acre, about the same density as the Plaza Square Apartments in St. Louis.

Care was to be taken that this domed town and the St. Louis Arch complemented each other in relationship to bridges, axial direction and placement in respect to each other.

Certain cost estimates made by major corporations for conventional new towns in the U.S. indicated that towns of 80,000 to 100,000 population projected in the U.S.A. were being costed at about one billion dollars. This included land and development costs, improvements, roads, streets, walks, water, sewers, draining, town administration and services, landscaping, all buildings, housing, commercial, civic, schools, fire stations, etc., etc.



The East St. Louis new town being about one-half this population, we adopted a preliminary cost magnitude of approximately one-half billion dollars. A further assumption based on certain large scale construction experience indicated that the building time required would be from 10 to 20 years and that the capital input would be spread over that period.

Some estimates of materials involved indicate large magnitudes of certain items, over 200 acres of plexiglas or glass, 2,000 miles of framing steel beams, tens of thousands of plumbing items, electrical appliances and similar large magnitude material requirements. It can be expected that American industries will very likely use these large magnitude opportunities to expand branch supply, assembly and distribution facilities in the East St. Louis area. It can be also estimated that labor costs in any construction approximate 50% of total capital costs and this large sum must be translated into job requirements during the construction phases.

ST. LOUIS GLUB !

Fuller, 'The Man With The Options,' Takes Post With Pennsylvania U.

ose its most famous thinkerresidence this fall when R. luckminster Fuller moves to 'hiladelphia and a post with he University of Pennsyl-

The philosopher-mathematim-engineer, who has been ving in Carbondale, Ill., in e of the geodesic domes he wented, had taught at Southrn Illinois University's Carbondale campus for 13 years.

He is not leaving the community completely. He will maintain his office on the Edwardsville campus, and reurn to lecture several weeks ach year, according to John kendleman, president of SIUdwardsville.

Fuller himself was incomnunicado this week, rechargig his incredible 77-year-old outeries off Bear Island, at in Penobscot Bay, Maine, aboard his 41-foot sloop "Intuition" which is also the title of his new book.

Before accepting the Pennsylvania post, Fuller, "a city person," nearly became a St. Louisan. He chose a house in Hortense Place in the central West End, and the deal was a l m o s t completed when the owner, learning that one of the world's most famous architects was the pronective buyer, suddenly hanged his mind, saying, "If poople like Buckminster Fullr want to move to Hortense "lace, I'd be crazy to sell."

Fuller then considered buyng a house on Forsyth bouleand across the street from Washington University, where his associate on the geodesic ome plan for East St. Louis, ames Fitzgibbon, is professor of architecture.

AS USUAL with Fuller, peronal friendships playeda great role in the Pennsylvana move. He had first lectured Carbondale in 1956, in a program sponsored by the deign department, which was readed by Harold Coheen, a ormer student.

He was persuaded to return n 1959 by SIU's former presiit, Delyte Morris, as re-36rch professor in design directing graduate students in advanced design to make that need urgent,

THE ST. LOUIS AREA will projects. When Morris re- and an organization, a municsigned last year - it seemed only a matter of time until Fuller would leave, too, He officially severed ties with SIU-Carbondale last July.

The president of Pennsylvania University, Martin Meyerson, is a personal friend, as is Stephen Benedict, the Rockefeller Brothers Fund associate, who is helping to put the Penn package together.

St. Louis friends worked to keep him here. "We tried to get him," admitted a Washington University architecture professor, "but we were too

Once dismissed as a crackpot inventor, more recently hailed as "the man with the options" and the first futurist, Fuller's fertile imagination is at play in vastly differing projects in many parts of the world - from India, where he is design consultant on three international airports, to East St. Louis, where he has proposed a dome-covered, moon crater of a city for 9 000 families.

"OLD MAN RIVER," as the project is code-named, would shelter a small city on the northern edge of East St. Louis with an umbrella-like dome hovering 30 feet off the ground. Terraced apartments would be staggered on the outer slopes of what looks like a moon crater, in ten-story tiers divided by streets, while a complex of civic, cultural, educational, commercial and light industrial facilities would be contained in-

Plans provide for parking, sewers, fire protection. And no automobiles would be allowed on the city's streets-inthe-sky; instead its residents would use a transportation system of golf-cart-type vehi-

Fitzgibbon said a 120-foot model is planned, to give East St. Louisans some idea of what the domed city would be like

He said he is confident that such a city will be built "when the crisis in the American city deepens more. They need a new town," he said of East St. Louis, "but it will take that deepening crisis

ipal and state authority, to lead in applying for funds and authorizing the final preparation of the project."

Thus far, Fuller himself has poured thousands of dolllars into his brainchild, and Fitzgibbon said the next step will have to come from East St. Louis. Both federal and private money must be provided, he said, if Old Man River is to be more than an \$800 million pipe dream.

CITY UNDER GLASS: A

model of the half-mile-in-

diameter plexiglas domed

city proposed by R. Buck-

ical facilities for Fuller's work will be provided by the University City Science Center, a consortium of 17 universities in the Delaware-Greater Philadelphia area.

"He hasn't even been given a title yet," said a spokesman for the president's office at the University of Pennsylvania. "We want to make it (the job) a long-term commitment. There is still a lot to be vorked out, such as his rela-

tionship to the Desi Institute (the W based corporation formed earlier thi carry on his work)

THE PHILOSOPI tiny, wiry man t Man River and oth ly-ambitious projec down in Fuller's n book, "Intuition,"

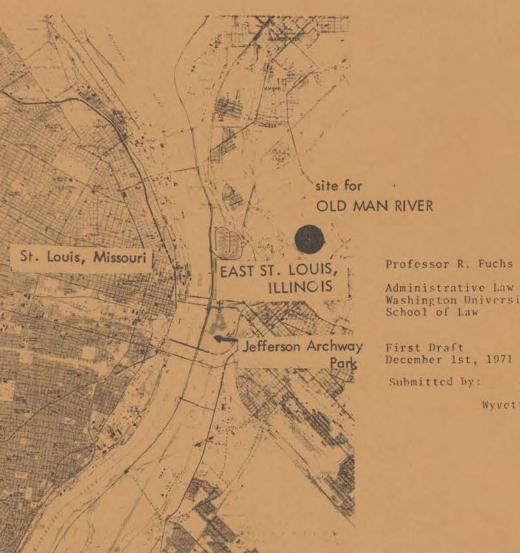
In form it is a poems occasione launching of his sl



EAST SIDE GLASS HOUSE: A model of the umbrella dome designed by R. minster Fuller that is expected to be constructed on a small scale this year in E. Louis. (Post-Dispatch Photo)

THE IMPLEMENTATION OF

OLD MAN RIVER



Administrative Law Seminar Washington University

Wyvetter Younge

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THE IMPLEMENTATION OF OLD MAN RIVER: A proposal as to how State and Pederal Urban Legislation can be used to implement Old Man River., R. Buckminister Fuller's environmental City Concept for the East St. Louis, Illinois Riverfront.

INTRODUCTION

The good life for any man, depends on the good life 1 for all men. The concept of community has as its goal, the bringing about of a good life for all men. R. Buckminister Fuller, has responded to the challenge by the City Council of East St. Louis, Illinois, to build community, by joining with them to explore fully an optimum design for the development of the East St. Louis Riverfront. Dr. Fuller's response is the conceptualization of a comprehensive new town-in-town environmental city proposal called Old Man River.

First, a description of <u>Old Man River</u>, its uses, 3 costs, and suggested legal framework will be given here.

Secondly, an analyzation as to whether, and to what extent, Laws of the State of Illinois, and Federal Laws, can be used to implement Old Man River will be made.

Lastly, some notions as to changes needed in present State and Federal laws will be suggested.

(1)

^{1.} R. Buckminister Fuller., February 1970, East St. Louis, III.

City Council of East St. Louis, Resolution Establishing Design and Development for the East St. Louis, Riverfront, November 18, 1970

The materials in this section were supplied by James Fitzgibbons, Architect, Washington University, 1970

A DESCRIPTION OF OLD MAN RIVER

Following the East St. Louis City Council request to R. Buckminister Fuller to submit a concept proposal for the Riverfront, Mr. Fuller determined on an approach which would recognize the necessity of a major project attempt to recover for East St. Louis, a missing sense of community and civic pride and identity. This was to be an effort to make for East St. Louis a large-scale civic community venture which would be:

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Second that it would be designed to exist under a glazed, sun controlling, weather-temperature controlling umbrella. And that the initial design would have houses of all kinds arranged in terraces sloping up the side of a "hollow

mountain." the inner mountain slope would have community sports and group functions and both within and under the mountain and the city would be commercial enterprises, light industry, shopping, transport facilities. And that we would take advantage of the U.S. Government proposals to aid in the removal of the existing Railroads and extend the Jefferson Memorial Arch along the East riverfront—to place this environmental town within a park itself as an extension of the government park. The density proposed is approximately 55 families per acre, about the same density as the Plaza Square Apartments in St. Louis.

Care was to be taken that this domed town and the St. Louis Arch complemented each other in relationship to bridges, axial direction and placement in respect to each other.

The following pictures show the view from the actual site. These pictures show that the contemplated location would in fact complement the Arch.

The second picture shows the site in relation to the Arch.

This East St. Louis new town being about one half
this population we adopted a preliminary cost magnitude of
approximately one billion dollars. A further assumption based
on certain large scale construction experience indicated that the
building time required would be from 10 to 20 years and that the
capital input would be spread over that period.

Some estimates involved indicate large magnitudes of certain items; over 200 acres of plexiglas or glass, 2,000 miles of framing steel beams, tens of thousands of plumbing items, electrical appliances and similar large magnitude material requirements. It can be expected that American industries will very likely use these large magnitude opportunities to expand branch supply, assembly and distribution facilities in the East St. Louis area.

(2)

It can be also estimated that labor costs in any construction approximately 50% of total capital costs and this large sum must be translated into job requirements during the construction phases.

Old Man River Town is composed of 15 to 20 neighborhood units of between 2,000 and 3,000 people arranged in identifiable clusters, each with its neighborhood elementary schools, day care centers, and recreational centers. The neighborhoods are arranged in a kind of conic hollow mountain within a diverse shopping and commercial center--all within convenient walking distance from any of the town's citizens.

Civil services are located in connection with the central business district structures and provide central town administration Fire and Police protection and an information service.

Office spaces and clinical medical space is provided for the town; major hospital service is to be provided in East St. Louis and Metropolitan St. Louis.

Churches, variety stores, pubs and restaurants are located in various places to give a sense of easy accommondations and all possible opportunities for the good life.

The high school main structure is located in the town, and its auxillary buildings, sports center, etc., extend beyond the town edge of the East.

The housing pattern will be of modest density. The town boundaries proper will contain approximately 6,000 square feet or about 150 acres. The neighborhoods and connected housing will total about 9,000 families or about 60 familes per acre.

This is about the density of the Plaza Square Apartment Complex in St. Louis but is well below density standards (200 families per acre) proposed by Jane Jacobs as appropriate to Urban density comfort.

(1).

42

Density must be considered in relationship to open and green space closely connected to the Urban concentration. This must be considered in context to the town's unique sitting and the fact that it is designed as an Environmental enclosed totality.

The site proposed lies on the East bank of the Mississippi within the city limits of East St. Louis, Illinois, St. Clair County. Sections of the East bank of the river is all under design consideration by the United States Department of National Parks as an extended riverfront development. The Jefferson Memorial Gateway National Park on the West Bank and the extended East bank park are components of an unified development idea with the Gateway Arch as the western focal point. Also, highway planning calls for the extension of a riverside roadway running the full length of the Mississippi--The River Road. This road will probably parallel the river's edge on the eastern bank and the incorporation in the National Park Development Plan. Therefore, the site chosen for the Old Man River town is immediately to the East of the National Park strip, and just to the North of the Veterans Bridge--Highways 40,50, and 60 bridge approaches.

The proposed site is approximately one mile square, measured from the river ban and the Veterans Bridge.

This site is about one-half mile north and east of the Gateway Arch and looks out over St. Louis City and magnificent stretches of the river north and south and east across the open Illinois countryside. The Arch is well within view from the town; and, indeed, the view from this vantage point is one of the finest of the Arch and St. Louis.

The town is enclosed in a network dome of metal and sun-controlling plexiglas. This dome is one-half mile in diameter and rises 800 feet to enclose the conic hollow mountain.

(5).

The enclosure top culminates in a paraboloidal upturn within which are the ventilating controls and mechanism and thru which rises the central TV mast.

The enclosed town consists of three main ground levels. The lowest-at approximately present site ground level will contain almost all the automotive traffic, town parking, truck service passages, and several railroad connector tracks. All goods and services, trash collection, and essential auto traffic will be on this level. The next higher level will be mainly pedestrian-with limited auto service and will be secondary parking level and a main shopping level. The next higher level will be the main town ground level with all pedestrian and electric vehicle service and delivery use. There will be upper level areas for a wide variety of civic, recreation, school, promenade, and related uses. These will occur as connectors in the housing structures as bridges, terraces and open spaces.

COSTS

Certain cost estimates made by major corporations for conventional new towns in the United States indicate that towns of 80,000 to 100,000 population projected in the United States of America will be about one billion dollars. This included land and development costs, improvements, roads, streets, walks, water, sewers, drainage, town administration and services, landscaping, all buildings, housing, commercial, civic, schools, fire stations, etc.

The East St. Louis new town being about one half this population, the preliminary cost magnitude of approximately \$1,000,000.000 is adopted. East St. Louis is a high cost area. A further assumption based on certain large scale construction experience indicated that the building time required would be from 10 to 20 years and that the capital input would be spread over that period.

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costs will be approximately 50% of total capital costs and
this large sum must be translated into job requirements during
the construction phases.

The following is a preliminary itemized breakdown of costs:

ITE	MS.	COSTS
1.	Land Site A.	\$20,000,000
2.	Land Site B.	
3.	Excavation and piling (in real estate)	
4.	Roads, walks, including estimates of	
	streets	8,500 000)
5.	Sewage and Water supply includes trash	14,000,000
6.	Landscaping, lawns and planting	
7.	Real Estate Structure (8,500 units)	64,800,000
8.	Dome and Glazing	84,300,000
8001	Flexiglass	19,300,000
10	Hevators	24,000,000
11	Mechanical	7,000,000
12	Residential construction	125,000,000
13	Lighting	4,200,000
14	Civic, Public Elementary Schools	5,000,000
15	Jr. High School	5,100,000
16	City Administration	1,700,000
17	Library & Recreation	6,100,000
18	Transportation Terminal	1,400,000
19	Clinic Hospital, 150 beds	12,600,000
20	Garages	71,200,000
21	Contingency at 12%	95,000,000
22	Architectural and Engineering fees	23,800,000
23	Overhead 25%	120,000,000
24	Financing Fees	70,000,000
25	Pre and Post Implementation	214,214,990

(7).

LEGAL STRUCTURE TO IMPLEMENT OLD MAN RIVER

- A. TAKING THESE CONCEPTS AS A POINT OF DEPARTURE, THE first legal mechanism that will be organized will be a public non-profit corporation called Old Man River Community & Economic Corporation. The primary purpose of the Old Man River Community Development Corporation will be to build Old Man River for the economic benefit of the low income community of East St. Louis. The Old Man River Economic Development Corporation will be a public corporation, incorporated under the non-for profit laws of the State of Illinois.
- 1. A Local Economic Development Company may promote economic development of low income community by encouraging members of the community to engage in worthwhile enterprises. A condition precedent to the implementation of Old Man River is that the people of East St. Louis initiate it, and are the beneficiaries of an improved economic status as a result of it. The Old Man River Economic Development Corporation structure will permit this in the following ways:
 - (a) This corpporation can obtain a section 501 (c) (3) tax exempt status under the Internal Revenue Code.6 Such status opens the way for financial support from a broad range of charitable sources. 7

(b) The Law of the State of Illinois permits non-profit membership corporation formation. 87 Membership in Old Man River Economic Development Corporation is the most likely area for broad community participation. Eligibility for membership in the corporation shall extend to all residents of the City of East St. Louis 16 years or over; to all who have regular employment in such community, and to all those employed by the corporation; and to all others who actively and regularly support or participate in the activities of the corporation. 9 /

Further, eligibility for membership in the corporation shall extend to a duly elected representative from each of the following organizations; (to be listed in Articles of Incorporation.) By extending membership to the elected representatives of various types of established interest groups in the communityfor example, smaller community organizations, business, social, religious, social welfare, and civil rights organizations working actively in the community, academic groups working in the community a pattern of wide cross section representation is guaran-

2. A Public purpose exists in the implementation of Old Man River, justifying the issuance of Tax Exempt Bonds and the expenditures of other public monies for the construction of municipal facilities such as water systems, hospitals, sewers, highways, and sidewalks. A public purpose exists, justifying; the use of and expenditure of public funds to relive unemployment, also. In the State of Illinois, a municipality may issue bonds that are paid for by taxes, if the community agrees to such issuance by referendum . --

(9).

Ill. Rev. Stat., 1963, Chapter 32, Section 163a. The Local Economic Development Corporation--Legal and Financial Guidelines, compiled by PLI and the U.S. Department of Commerce,

^{1970,} p 1. Internal Revenue Code, Section 170. Articles of Incorporation of the proposed Old Man River Economic Development Corporation in the appendix.

^{9.} Appendix 1., Purposes of Corporation

^{11.} The Local Economic Development Corporation--Legal and Financial Guidelines., U.S. Department of Commerce., 1970, page 145.
12. III. Rev. Stat. Ch. 67/2, Sect. 86

1001

Such activity is authorized by the statute for redevelopment projects, which can be defined as including activities necessary for the purpose of creating a new, balanced community containing residential, commercial, and civic facilities in town. The costs of acquiring, reclaiming, filling in, developing, preparing, and improving the land could be initially financed by the issue of such tax-exempt bonds. Upon completion of site improvements the land may be leased or sold to private developers who further develop the project area by the construction of houses and buildings for commercial use. The lease of sites to developers for high value uses such as commercial office buildings produces revenues which can be used to pay the principal of and interest on the outstanding obligations of the municipality. In addition such income also may be used to finance the cost of civic and recreational facilities and to construct housing for persons at low income. This arrangement makes the entire project selfsupporting and requires no capital expenditures by the municipality of the state. 14 /

(a) Local interest groups can join to form what will be known as the Old Man River Economic Development Corporation. Revenue Service has taken the position that such local development corporation may issue tax-exempt bonds provided certain requirements are met, as follows:

Obligations issued by a non-profit corporation formed under the general non-profit corporation law of a state for the purpose of stimulating indutrial development within a political subdivision of the state will be considered issued on behalf of the political subdivision, for the purposes of section 1.103-1 of the Income Tax Regulations, provided each of the following requirements is met:

- The corporation must engage in activities which are essentially public in nature;
- The corporation must be one which is not organized for profit (except to the extent of retiring indebtedness);
- 3. The corporation income must not inure to any private person;
- 4. The state or a political subdivision thereof must have a beneficial interest in the corporation while the indebtedness remains outstanding and it must obtain a full legal title to the property of the corporation with respect to which the indebtedness was incurred upon retirement of such indebtedness and;
- or a political subdivision thereof, either of which must also have approved the specific obligations issued by the corporation. Interest received from such obligations is excludable from gross income, under the provisions of section 103 (a) (1) of the Internal Revenue Code of 1954.

65. 1. 1. 1. (b)

(7), (b) Under the New Constitution for the State of Illinois,
The State can also, pledge its full faith and credit guaranteeing the repayment of such tax-exempt bonds. 16

g. i Att.

(c) Based on the IRS ruling the most realistic approach for the local community organization is encouraging the political subdivision to assume the job of issuing the bonds. The bonds of the political subdivision would clearly be tax exempt under the Internal Revenue Code.

(11).

 ^{13.} III. Rev Stat. Ch. 67/2, Sect.64., p8
 14. The Local Economic Development Corporation: Legal and Financial Guidelines; Department of Commerce., 1970, p.147.

^{15.} Ibid; p. 147 16. Constitution of the State of Illinois, Ill Rev. Stat,1971

- 3. Funds are available from the Federal government for financing Local Economic Development Corporation activities under the following Acts of Congress.
 - a. The Economic Opportunity Act, 42 U.S.C.A, Ch. 34

Chit?

- b. The Department of Labor, 42 U.S.C.A. Ch. 30
- c. The Economic Development Act, 42 U.S.C.A. Ch. 38
- d. The Small Business Administration Act, 32 F.R. 15149
- e. The Slum Clearance or Urban Renewal Act. 42 <u>U.S.C.A</u>. Ch. 8
- f. The Metroplitan Development Act. 42 U.S.C.A. Ch. 4

A full explanation of how each of these acts can help implement Old Man River will be made under Part II of this paper.

4. Funds are available from the State of Illinois for financing Local Economic Development Corporation activities under the following state laws. A full explanation will be given later on in the paper.

A local Economic Development Corporation, public nonprofit in nature can sponsor profiting entities which through
their purchase of stock interest in such entities or through
contract arrangements made as part of loan agreements with such
entities, have a controlling voice in the allocation of such profits.

A community trust can be set up that will inure to the benefit of
the low income residents of the city of East St. Louis.

B. THE PROFIT ENTITY THAT WILL BE USED TO IMPLEMENT OLD MAN RIVER WILL BE THE OLD MAN RIVER LIMITED DIVIDEND HOUSING ASSOCIATION.

12.

PRIVATE PLACEMENT MEMORANDUM

Dated: January 1971

Old Man River - A New Town in Town

Limited Partnership Interests

\$101,214,999.00

50,000,000 investment units

A limited partnership to own and cooperate a new town in town, the City of East St. Louis, Illinois

This Memorandum is submitted in connection with the private placement of these Limited Partnership Interests and may not be reproduced or used for any other purpose.

The ATTORNEY GENERAL OF THE STATE OF ILLINOIS HAS NOT PASSED ON OR ENDORESED THE MERITS OF THIS OFFERING. ANY REPRESENTATION TO THE CONTRARY IS UNLAWFUL.

^{17.} The Local Economic Development Corporation; Legal and Financial Guidelines, 1970, The Department of Commerce, Page 34.

OLD MAN RIVER

(A Limited Partnership) 20 Units of Limited Partnership interests totaling \$50,000.000

SUMMARY

The Project

Old Man River Company (the partnership) was formed to build, develop and own a 9000 New Town in Town Apartments.

Property

5000 moderate income apartment units on Due Dates for Payment of a \$50,000.000 Investment Unit

Three Installments:

First Installment at the time of admission

\$16,667.000

Second Installment on June 1, 1972

16,667.000

Third Installment either on June 1, 1973 or upon completion of construction, whichever

is later

16,666.000

14.

Rents

No of Units	No of Each	Minimum Monthly Rent (inc heat & electricity
2 bedrooms 3 bedrooms	4290 700	\$136,070.00 152,880.00
Superintendent	10	0

Cost of Development

\$101,214.990 show on Exhibit F.

Mortgage

An \$89,050.000 Mortgage loan insured by the FHA under Section 236 of the National Housing Act.

Lenders

Construction Lenders

The First National Bank of East St. Louis and the Illinois State Federal, Savings and Loan

Permanent Lender

The Federal National Mortgage Association

Builder

General Partners

Payback Period

Estimated period of time for a Class A Limited Partner's Investment to be recovered through tax savings and distributions of cash flow:

TIMING	50% Tax Bracket	60% Tax Bracket
First Installment	11 year, 3 months	11 year, 0 months
Second Installment	11 year, 10 months	11 year, 3 months
Third Installment	22 years, 9 months	11 year, 11 months

Rate of Return

Estimated Rate of Return for a Class A Limited Partner's Investment as shown in Exhibit H:

Limited Partner's Tax Bracket	After Tax Annual Rate of Return	Equivalent Pre- tax annual rate of
50%	20.2%	40.4%
60%	27.5%	68.8%

Financing

Old Man River will be financed with funds from mortgage loans and capital contributions from the General and Limited partners.

The Project will be financed under and pursuant to 67 1/2 of the 153 of the Housing and Development Act from the State of Illinois, (the State Loan Program). Funds for construction will be loaned by the city of East St. Louis with interest at an annual rate of 5 1/2 % until final endorsement. Final Endorsement is the date on which the HUD endorses the mortgage, indicating completion of construction and conversion of the construction loan to a permanent mortagage.

The exact amount of the permanent mortgage will be dependent upon actual development costs certified to, and approved by the Urban Renewal Department. The actual interest rate will be the prevailing rate at this time. Principal and interest are payable in equal monthly payments over a 29 year period.

Building

Construction of the building will be performed by the ABC Construction Company, (the General Contractor) pursuant to a lump sum construction contract approved as to price and as to price and terms by Urban Renewal. Although Urban Renewal does not require a performance bond by the General Contractor in connection with construction, the General Contractor's performance shall be secured by the following:

- (a) 10% of the project construction cost shall
 be held in escrwo (either in form of letter
 of credit or cash or notes) pending performance of the contract and completion of
 the building in accordance with the plans
 and specifications approved by Urban Renewal.
- (b) A written undertaking and quarantly of performance of the contract and completion of the building in accordance with the committment; such written undertaking and and quaranty to be executed by Southern National Bank as the principal of the General Contractor and by ______ as the affiliate of the General Contractor.

The General Contractor has been engaged in the construction of buildings similar to those included in the .

Project for approximately 10 years. It has constructed approximately 1,000 apartment units.

Architect

Old Man River designed by R. Bucky Fuller, the architect for many domed projects built in the world.

General Partner

There will be one corporate general partner, the National Corporation for Housing Partnerships, which is a wholly owned subsidiary of the National Housing Partnership. The managing general partner, the National Corporation for Housing Partnership will have a 5% interest in profits and losses and a 5% interest in capital of the partnership for which it shall make a capital contribution of what every is needed to get the project completed.

The Officers of the National Housing Partnership, and the National Corporation for Housing Partnerships are as follows:

Ray A. Watt, Chairman

Carter L. Burgess

George W. DeFranceaux

Lane Kirkland

Robert S. Irving, Vice President and Treasurer

E. Thomas Stoddard, Comptroller

The Board of Directors of the National Housing

Partnership are:

Carter L. Burgess, Chairman Peter J. Bertolglio Morris D. Crawford, U Jr.

18.

Limited Partners

Younge, Younge, and Younge esqs (hereinafter referred to as "Special Partners") will have a % interest in Partnership profits and losses and no interest in Partnership capital.

Units of \$50,000.000 of which \$16,667.000 will be paid at the time an investor is admitted to the Partnership and the balance due in seventeen 17 personal liability serial notes; as follows:

- (a) The first note in the amount of \$______ without interest due on December 1, 1972.
- (b) The remaining sixteen notes in the amount of

 each, plus interest at 7 1/2 per annun in appears
 on the unpaid balance of the principal. Said notes are to be
 due quarterly with the first note due on April 5, 1973.

Allocation of Benefits

The Limited Partners and Special Partners will receive 95% of the cash flow and profits and losses from normal rental operations.

Upon the sale of all or substantially all of the assets, or upon a refinancing the limited partners will receive 95% of all proceeds. The Special Partners will receive none of the proceeds.

Distributions are expended to be paid annually.

beginning in the year following final endorsement. Under present

Urban Renewal Mortgage regulations, annual distribution from normal

operation may not exceed six per cent (%6) of the difference between
the total certificate cost of the project and the amount of the

mortgage, which is limited to 90% of such total certificate costs.

A Second Income Plan Trust will be established at 5% of the Flow
immediately, and for 75% of the Cash Flow after the mortgage loan is
paid.

NEW BUSINESSES

ADVERTISING

HORBIES-MODEL

AIRLINE OFFICES

AMBULANCE SERV

MUSENERT DEVI

APARTHENT HAIN

ARTIFICIAL FLO

AUTOMOTIVE SER (all kinds)

AUTO LAUSDRIES

BACKGROUND HUSIC

BRANCH BANKS

BOOK STORES

BUS TERMINA

CAMERA SHOP

CARPET SALES

TOBACCO SHOP

JEWELERS.

COIN MACRINES

EYE GLASSES

COUPON CENTER

DISCOUNT HOUSES

DRESS SUIT RENTA

ICE CREAK SHOPS

PLORISTS

FURNITURE

GARDEN SHOP

GARDEN FURNITURE

DIET FOODS

COSMETTICS HAIR STYLIST

FURNITURE MENTAL

LAUNDRIES (VARIOUS)

BARS

SPORTS ARENA

ART GROUPS

		ofton an en su fillen.	er can till i
CANDEN CENTER	20	GIFT SHOPS	10
GARDEN SERVICE	10	MUSIC SHOPS	30
GLASS CONTRACTING	15	SPORTS EQUIPMENT	20
HUSIC SCHOOL	10	HIGH FIDELITY	10
PRINTING	10	HOTELS	:80
TV REPAIR	25	LIQUOK RETAIL	20
HOSPITAL-CLINIC	65	NEWS SHOPS	.5
INSECT CONTROL	20	BUTCHERS	'40
REAL ESTATE	25	MOTEL SUPPLIES	25
INSURANCE	120	MOTION FICTURE THEATRES	30
IRON WORKERS	50	MOTERCYCLE SALES	20
LABOR ORGANIZATIONS	30	NIGHT CLUBS	40
LAWYERS	110	OPTICAL GOODS	to
LIBRARIES	20	PRINTERS	1851
LINOLEUN LAYERS	15	OFFICE FURNITURE	20
MANAGEMENT ORGANIZATIONS	12	OFFICE SUPPLIES	40
NURSES	30	PAINT-HARDWARE	50
MASONS	35	PARTY SUPPLIES	20
MENTAL HEALTH	15	PHARMACIES	40
MERCHANTS PROTECTIVE SEE.	10	PHOTOGRAPHERS	10
HICROFILM	10	PLASTIC SIGNS	10
MUSICIANS	20	POOL HALLS	20
NEON SIGNS	30	POPCORN SUPPLY	15
NOISE CONTROL	20	PORCH SHADES-AWNINGS	20
ORGANIZATIONS PRIVATE		SOUND SYSTEMS	3
CIVIC PROFESSIONAL	40	UPHOLSTERY	12
PAINTERS	30	STOCKBROKER	15
	40	SHAP SHOPS	20
PARKING GARAGES-LOTS	15	AIR CONDITIONING SCHOOL	- 8
PHYSICAL THERAPY	10	AIR EXPRESS	0
PHYSICIANS EXCHANGE MUSIC INSTRUCTION	20	AIR POLILITION CONTROL	10
PLUMBERS	30	AIR POLLUTION HEASURING	2
PLAYGROUNDS	30	BIRTH CONTROL CENTER	8.
SOCIAL WORKERS	10	INVESTMENT	.6
READING INSTRUCTION	10	BOWLING ALLEYS	18
REFRIGERATION SERVICE	20	BLOOD BANK	8
RESEARCH ENGINEERS	10	BOOKKEEPING-TAXES	30
TRAVEL AGENCIES	15	BROADCASTING-TV-RADIO	60
SCHOOLS (ADULT-PRIVATE)		BUILDING MAINTENANCE	110
SPEECH TRAINING		CARPENTERS	25
SPECIAL SEWING	20	CARPET LAYERS	15
SWIMMING POOLS	25	CARPET CLEANING	10
TV RENTAL	10	HODELING SCHOOL	12
TILE WORKERS	30	CHECK CASHING SERVICE	15
TOURIST INPORMATION	15	CHILD GUIDANCE	6
TREE SERVICE	10	CHURCH FUND RAISING	10
WASTE CONTROL	35		
WAT CHOEN -	20	NEW INDUSTRIES	
		ALUMINUM EXTRUSIONS	150
		READY HIX CONCRETE	35
		METAL SUB-ASSEMBLIES	100
		PLASTIC LAMINATES	30

		CITY OFFICES
		VENDING HACHINE SERVICE
		COLLECTION AGENCY
		COMPUTER CENTER
	10	CONCRETE-CEMENT WORKERS
	8	COPY CENTER
	10	DELIVERY SERVICE
-	5	DECORATORS
ES	3	HORE DEMONSTRATION
S	18	DENTISTS-ASSISTANTS
	10	DRIVING SCHOOL
NANCE	12	HEARING AIDS
	33	ELECTRIC SERVICES
	B	EMPLOYMENT AGENCIES
RS	12	ENTERTAINERS
CES	180	RECREATION CENTERS
	15:	FEDERAL OFFICES
	20	FRATEWAL ORGANIZATIONS
	20	FUNERAL DIRECTORS, ETC.
		A CONTRACT OF THE PARTY OF THE

	Section 19	1
MEAN to REF Mar 26 1972 Chicago. JOB MACHINE Bob Ahart tried the analogy JOB MACHINE with Congressman Metcalf and WE Dempasy Tervie-1t was well reterived. Michael Machine and Employment-thisse are the terms they unge us to use and the Town aspects they urgs we develop.	The old Man River Job Machine; We can estimate 1,500 construction jobs each year for about 19 years, 1,000 permanent, jobs years, to new businesses and service organizations and These are conservative fagures and are not found operative in conventions New City construction such as Reston or Columbia Md which are more accurately bedroom towns.	5,000 new jobs East St Louis now han about 20,000 working cificens in a total population of about 63,000.
		STATE OF THE PARTY

THE TOWN-IN-TOWN IS A JOB MAKING MACHINE

In Puerto Rico Stocks for Everyone EAST St. LOUIS CITIZEN'S STOCK OWNERSHIP TRUST

By RICHARD F. JANSSEN

AN JUAN - To examine garden-variety airplane back to the ernment giveaways, one needn't come to Kelso happened to sit no rto Rico. To the chagrin of conservatives Novak, and sparked his inte the applause of liberals, governments mer, chance struck again. Go nd the world long have been handing out Mr. Novak's law partner to withing from false teeth to flour and secretary, and Mr. Novak s s. from welfare checks to subsidized

at one does have to come to Puerto Rico nd a government planning a giveaway is uniquely seasoned to both liberal and servative tastes; shares of stock, and for y everyone.

essence, Puerto Rico is considering ing up to the average mechanic or garman the same avenue a wheeler-dealer take toward investment in a corporawith no cash outlay of his own-borrow y from a bank, use it to buy stock and ne dividends to pay off the loan. To make nainless approach to investorhood feasion a mass basis, the Puerto Rican authorpropose to prearrange and guarantee the s, and provide the stock through a sort of roment-run mutual fund.

the bill being pushed by Gov. Antonio Ferre is enacted (and prospects appear it could gradually transform Puerto ato a "commonwealth" in actuality as ently intriguing. And they could, is name, making it an island populated entirely by capitalists. All this, advoadmit a bit nervously, may flow from a that no country has hitherto tried to and one that most prominent American emists dismiss as a crackpot dream.

Kelso's Theory

or years now, Louis O. Kelso, a San isco lawyer-author, has been telling shout his "theory of universal capital-It holds that the economy would grow FIRTS TO Inster if the earnings of capital went COMPORATIONS. eat mass of people poor enough ham swiftly on the wordly goods they rather than to a tiny slice of wealthy ors already sated with possessions.

ie theory takes roots in Puerto Rico's ical climate, it just might be transto northerly industrial nations. Canacials are already expressing interest. here say, and the more enthusiastic gan envision long-poor Puerto Rico leading the U.S. Itself into a bright in which every worker enjoys a sizesecond income" from his dividends.

that happens here is "important for d. sevs Joseph A. Novak, a 41-yearvale tex lawyer from Massachusetts. aval finds himself the key man in the to tailor the theory to Puerto Rican con-. His assignment owes much to some de personal encounters.

Kelso met once with Gov. Ferre some go, while on a mission involving a carrower aspect of his dream, a corpo

rate employe st. through the newly personal almost instantly drew the a detailed plan, which until the governor av

If it succee serts. By giv... the action," he tu fighting chance to couthe young and poor, and to greater loyalty and diers add. it would even likely to resort to strik as the much-criticize pany has suffered

Failure, OLD MAN RIVER COMMUNITY ECONOMIC least as muc. the free enterprise lapse of speculative off-a has among Europe's small sta

Even if so much weren't p. stake, the details of the plan woul make it foolproof, or mask a fatal fla

BUSINESS and INDUSTRIAL CORPORATIONS

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To generate social and economic strength in East St. Louis The basic instrument is to be the "! tary Fund for the Progress of Puerto Rico," known popularly in Spanish as the "Patrimonio" and in English as the "Ferre Fund," a nicety not lost on the governor's political opponents in this election year. Every employed Puerto Rican with gross wages between \$800 and \$7,800 a year would be eligible to buy convertible preferred shares in the fund. In turn, the fund's professional manag-

1. Tax Benefits for ersified portfolio of corporations:
2. Increased productivity agricultural oper3. Community involvement in productivity

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investors the first year.

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less than "to BUSINESS and INDUSTRIAL CORPORATIONS before investing. axes, and it can pplement its re-1. To provide community participation in economic growth 2. To provide a primary and secondary income for the citizens of East St, Louis a fund in automon

FURFOSE: decisions and a generous array of tax advan-

tages to produce a return to the fund of 20%.

maybe even 40% annually. (If it does take

1. To purchase stock in a corporation equal to its capital in East St. Louis

3. To provide and arrange for financial resources for capital expansion of Industries locating in East St. Louis got any account assumpts to

To distribute to the citizens of East St. Louis stock dividends in relation to their participation in the trust

- then fluo years the government pavs

re people to sell "itable existing I would make DEVELOPMENT CORPORATION "se receiving pay any in tcome resi will get an to \$100 in lemental 'e many 2. To provide a developmental framework for OLD MAN RIVER ic first

Wr. Novak argues.

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Hazards Conceded

L. To implement OLD MAN PIVER New Town

There are hazards, even ardent backers concede. At one extreme, the fund could be: come too successful. Within a few decades, some figure, it could prosper so massively that it would clearly be the most pervasive force in Puerto Rico's economy, in effect socializing or nationalizing much of industry, agriculture and retail BENEFITS TO 1. Increases money in fund's chunk of big U LENDING 10cal circulation 1NSTITUTIONS: 2. Brings money into the

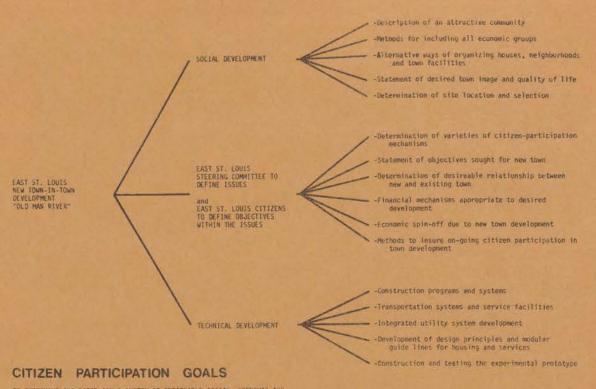
nies doing business in 3. Increases local dollar it the pivotal voice h Mr. Novak policy battles and off LENDING INSTITUTION . nve-year wait for the first divid k could deter many from even bother

e the trip to the bank and to fill out lication. And then the dividen মুখুবুঠ more than a few dollars a yea perceptible few cents a wee a bring a meaningful reo des and economic stanc attention, pro "coming apa ponents t mistrus thy, misun onio? rank as majo. know nothing t short-order cook in ake only about five years, rant here; nor does he

the dividends.

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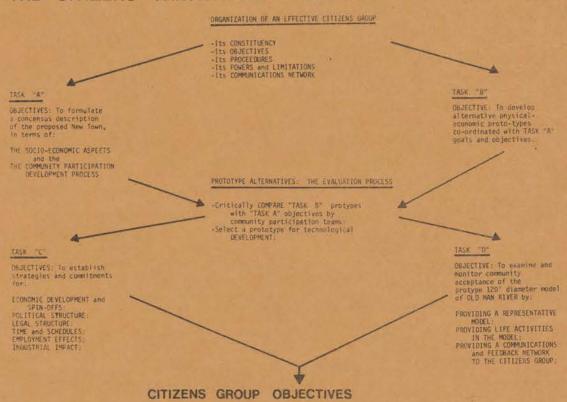
OLD MAN RIVER COMMUNITY KELSO ECONOMICS DIAGRAM 1. Increased employment opportunity 2. Second income for



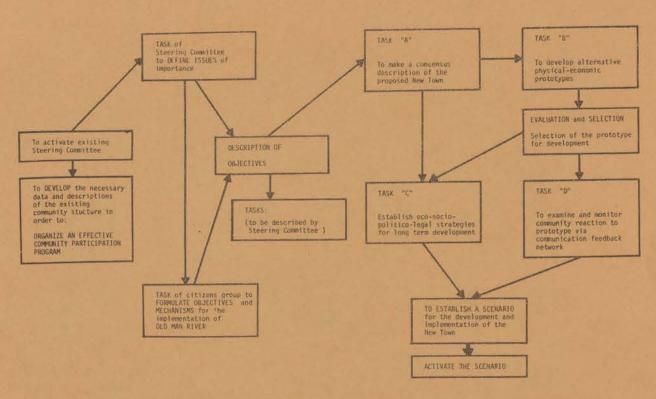
TO DETERMINE AND ESTABLISH A SYSTEM OF DESIREABLE SOCIAL, ECONOMIC AND DEVELOPMENT MECHANISMS BY MEANS OF COMMUNITY PARTICIPATION WHICH HILL LEAD TO THE DESIGN AND CONSTRUCTION PF A NEW TOWN-IN-TOWN.

TO INITIATE APPROPRIATE TECHNICAL PROCEEDURES TO ACHIEVE THESE COMMUNITY GOALS IN THE BUILT TOWN-IN-TOWN.

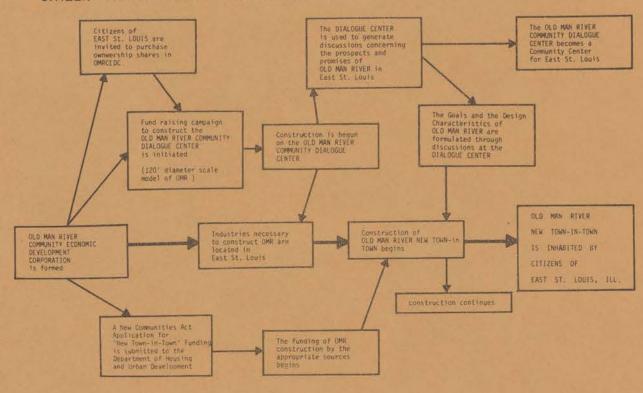
THE CITIZENS PARTICIPATION PROGRAM



TO ESTABLISH A SOCIO-ECONOMIC and TECHNICAL DESCRIPTION OF A PROTOTYPE
NEW TOWN-IN-TOWN for EAST ST. LOUIS, ILL.



CITIZEN PARTICIPATION PROCEDURES



OLD MAN RIVER COMMUNITY
DEVELOPMENT PROCEDURE

